# BY ORDER OF THE SECRETARY OF THE AIR FORCE

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Acquisition

CERTIFICATION OF SYSTEM READINESS FOR DEDICATED OPERATIONAL TESTING

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This Air Force Manual (AFMAN) implements Air Force Policy Directive 63-1, Capability-Based Acquisition System. It implements a process for certification of system readiness for dedicated operational test and evaluation (OT&E) as required by Department of Defense Instruction (DODI) 5000.2, Operation of the Defense Acquisition System. National Security Space (NSS) Acquisition Policy 03-01 must also be consulted for space systems. Air Force Instruction (AFI) 99-103, Capabilities-Based Test and Evaluation, requires certification for additional types of operational testing beyond those required by DODI 5000.2. AFI 63-101, Operation of Capabilities Based Acquisition System, also requires use of this AFMAN and certification process. Use this AFMAN with Air Force 10-, 13-, 14-, 16-, 21-, 33-, 63-, 91-, 99-, and other series publications to ensure full understanding of all policies, terms, and concepts. This AFMAN applies to all Air Force organizations involved in system acquisition or modification, including Air National Guard and US Air Force Reserve Command units and members. Send proposed supplements or changes to this AFMAN to SAF/AQXA, 1060 Air Force Pentagon, Washington DC 20330-1060; and HQ USAF/ TEP, 1530 Air Force Pentagon, Washington DC, 20330-1530. Ensure all records created as a result of processes prescribed in this AFMAN are maintained according to AFMAN 37-123, Management of Records (will convert to AFMAN 33-363), and disposed of according to Air Force Information Management System (AFRIMS) Records Disposition Schedule (RDS) located at https://afrims.amc.af.mil/ rds series.cfm.

### **SUMMARY OF CHANGES**

This document was substantially revised and must be completely reviewed. It reflects changes in the DOD 5000-series documents, Chairman of the Joint Chiefs of Staff instructions (CJCSI), CJCS manuals (CJCSM), and numerous AFIs and Air Force Policy Directives (AFPD). New templates were added for Information Technology (IT) and National Security Systems (NSS), Test Plans That Are Integrated, and Integrated Test Teams (ITT). Other templates were renamed, combined, or eliminated to make the certification process more streamlined. All terminology was updated.

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# Chapter 1

### **OVERVIEW OF THE CERTIFICATION PROCESS**

- 1.1. Overview. This AFMAN provides a structured mechanism for identifying and reducing risks associated with transitioning from developmental test and evaluation (DT&E) to dedicated operational testing. It establishes a disciplined review and "certification process" in the early stages of acquisition and modification programs, and culminates in more successful operational test outcomes. The certification process is a tool to help acquisition managers at all levels identify risks, reach negotiated agreements on issues, and render more accurate assessments of system readiness to begin dedicated operational testing. The process is supported by 32 "templates" based on DOD and Air Force policy, historical information, best practices, practical advice, and lessons learned from numerous acquisition programs. The certification process helps document the pursuit of a credible risk reduction program and an effective development program. This certification process is mandatory and must be implemented as a continuous effort, not a single event in time.
- 1.2. Applicability. DODI 5000.2, Enclosure 5, requires the Services to establish a process for evaluating and determining material system readiness for initial OT&E (IOT&E). This process will be used for programs on the Office of the Secretary of Defense (OSD) Test and Evaluation (T&E) Oversight List, acquisition category (ACAT)-designated programs on the Air Force non-space Acquisition Program Master List (APML), and space programs designated by the Air Force Service Acquisition Executive (SAE) for space. Sustainment programs on the Sustainment Program Master List (SPML) and other acquisition projects or sustainment actions falling below APML or SPML thresholds are highly encouraged to follow this process.
  - 1.2.1. DODI 5000.2 requires the SAE to evaluate and determine materiel system readiness to enter the dedicated phase of IOT&E. It requires a review of DT&E results; an assessment of the system's progress against the critical technical parameters (CTP) documented in the test and evaluation master plan (TEMP); an analysis of identified technical risks to verify that those risks have been mitigated during DT&E; and a review of the OT&E entrance criteria specified in the TEMP or other operational test plans.
  - 1.2.2. The National Security Space system acquisition process described in NSS 03-01 is significantly different than the acquisition process in DoDI 5000.2 and AFI 63-101. NSS 03-01 uses a streamlined acquisition framework that causes the key decision points for NSS acquisition programs to be phased earlier than typical DoD 5000-series milestones and decision reviews. However, the basic T&E support provided to NSS systems is similar to non-space systems for equivalent decision points. The templates in this AFMAN should be modified accordingly. See NSS 03-01, paragraph AP1.1.6 and others, for additional guidance.
  - 1.2.3. In addition, AFI 99-103, Chapters 2, 3, and 6, require Air Force program managers (PM) to use this certification process to evaluate system readiness for operational testing in support of a full-rate production (FRP) and/or fielding decision for all acquisition programs. The certification process will also be used for systems in sustainment that require an FRP and/or fielding decision. **Note**: Some systems, programs, and activities may be exempt from this AFMAN according to AFI 99-103, paragraph **1.7**.

- 1.2.4. This AFMAN provides 32 "templates" in **Attachment 2** through **Attachment 33** that list specific problem or risk areas that could hinder the smooth transition to and execution of dedicated operational testing. Use these templates for reviewing important program details in order to assess program readiness in sufficient depth. **Note:** While use of the certification process is mandatory, the contents of each template are not mandatory and will not supersede existing DOD or Air Force policy or guidance. The templates should be used in parallel with, not substitutes for, formal DOD or Air Force policy and guidance.
- 1.2.5. For the purposes of this AFMAN, "dedicated operational testing" refers to that phase of operational testing that must be conducted independently of developers and users in support of an FRP and/or fielding decision. Program offices using an evolutionary acquisition strategy will need to repeat this certification process for each increment of capability developed, produced and/or fielded. **Note**: The direction in this AFMAN is based on parameters and descriptions given in AFI 99-103, Chapter 2, paragraph **2.6** et seq which explain the differences between various types of operational testing. These paragraphs establish the basis for determining when readiness certification will be required. This AFMAN is only required for the dedicated operational test portions of an integrated test program. It is not required for combined developmental and operational test activities.
- 1.2.6. This certification process will be the primary OT&E certification method for all programs, to include space systems covered by *NSS 03-01*, when the Air Force is the lead Service. For programs where the Air Force is not the lead Service, Air Force ITT members will adapt the Air Force process to flow into the other Service's certification process.
- 1.2.7. Prior to the early deployment of prototypes and ACTD/JCTDs, use the appropriate certification templates, modified as necessary, to review the system's capabilities and limitations and its readiness for initial deployment. Going through the formal certification process would not be necessary in this situation.
- **1.3. Delegation of Certification Official.** Although DODI 5000.2 requires the SAE to evaluate and determine system readiness for IOT&E, the applicable Air Force SAE (space and non-space) may delegate this authority in writing for assigned programs to a lower milestone decision authority (MDA) such as a program executive officer (PEO) or his/her Deputy for Acquisition. The applicable SAE will determine the OT&E Certification Official for ACAT ID programs. OT&E Certification Officials for smaller programs originating at MAJCOM or Center levels may be delegated to a subordinate level as appropriate. **Note**: Under no circumstance shall a PM be the OT&E Certification Official for his/her own program.
- **1.4. Responsibilities.** The certification process cuts across organizational lines and brings together stakeholders from the acquisition, requirements, developer, T&E, and sustainment communities. Other stakeholder organizations are responsible for providing test data, supporting information, studies, analyses, and candid feedback for assigned areas in support of the certification process. Each line item in the templates suggests a single "most likely" office of primary responsibility (OPR) for that item. Additional offices or organizations may also be involved, but only the OPR is cited. The following organizations or officials (or their representatives) are required to participate in the certification process.
  - 1.4.1. **OT&E Certification Official.** The OT&E Certification Official, with advice from the integrated test team (ITT), and as designated in the TEMP, will determine the broad scope and requirements for certifying system readiness to begin the dedicated phase of operational testing.
  - 1.4.2. **Program Managers (PM).** PMs will:

- 1.4.2.1. Ensure a robust systems engineering process is the underlying foundation for systems development and for reviewing these templates.
- 1.4.2.2. Ensure their system is mature and demonstrates stabilized performance in an operationally relevant environment prior to certification. Additionally, all necessary test support must be available and the system must have a high likelihood of a successful operational test.
- 1.4.2.3. Designate an OPR for organizing the certification process, gathering information, scheduling reviews, assigning tasks, negotiating consensus on issues and solutions, assembling certification briefings, and drafting the final certification memo according to this AFMAN.
- 1.4.2.4. Document the strategy for the certification process in Part III of the TEMP.
- 1.4.2.5. Request additional stakeholder organizations to participate in this process as necessary to ensure acquisition program success.
- 1.4.3. Air Force Operational Test and Evaluation Center (AFOTEC). If AFOTEC is the operational test agency (OTA), they will participate in the certification process by assisting the PM and carrying out responsibilities as agreed. They will lead the effort to mobilize resources required for dedicated OT&E, and provide advice, test support, and test data to the PM and user throughout the development process. Note: For multi-Service programs, the certification policies of the lead Service will be used. If any Air Force operational test organization is the lead operational tester, this AFMAN will be used. If the Air Force is not the lead Service, this AFMAN may or may not be the governing document. Nonetheless, it should be used for Air Force portions of certification activities.
- 1.4.4. **Major Command (MAJCOM) Operational Test Organizations.** If the MAJCOM is responsible for conducting operational testing, they will perform the same certification functions as AFOTEC would have performed. MAJCOMs will assist the PM in implementing this certification process for force development evaluations (FDE) or operational utility evaluations (OUE) when FRP and/or fielding decisions are planned. **Note**: The acronym "OTA" is used in the templates to denote either the MAJCOM operational tester or AFOTEC, whichever applies.
- 1.4.5. **Lead Operating Command.** The lead operating command, or using commands as appropriate, will participate in the certification process by assisting the PM and operational testers (i.e., AFO-TEC or MAJCOM) and carrying out responsibilities as agreed. The lead operating command will ensure capability requirements documents are complete and up to date according to AFI 10-601, *Capabilities Based Requirements Development*.
- 1.4.6. **Responsible Test Organizations (RTO).** The RTO or equivalent organization will conduct DT&E and support operational testing of systems according to AFI 99-103, AFI 63-101, and MAJ-COM policies. The RTO will participate in the certification process by providing sufficient analysis results and supporting data, operator comments, and recommendations to the PM to support the PM's responsibilities in paragraph1.4.2.
- 1.4.7. **HQ USAF Staff.** Representatives from SAF/AQ, SAF/US, HQ USAF/TE, and others as needed will monitor the certification process for continued effectiveness and periodically update these templates as policy changes dictate. These staff members should attend certification proceedings when HQ USAF assistance is required.
- 1.4.8. **OSD Staff.** The Office of the Undersecretary of Defense, Acquisition, Technology, and Logistics (OSD(AT&L)) and OSD/DOT&E staff should closely monitor this process if the program is on OSD T&E Oversight.

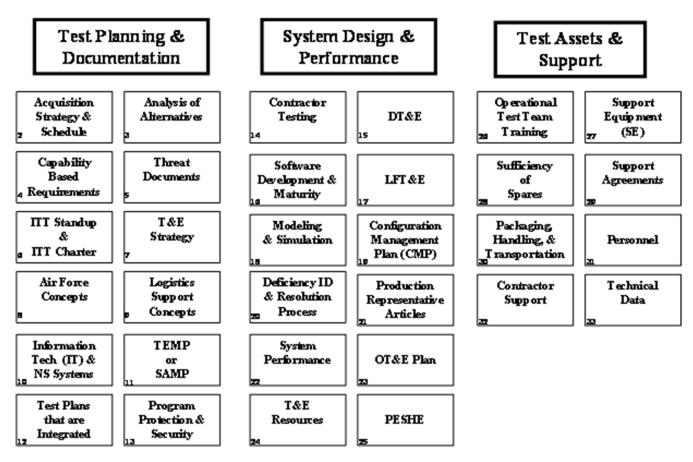
- 1.4.9. **Other Stakeholder Organizations.** Other support organizations and participating test organizations (PTO) should support the PM and the certification process as requested. Joint Interoperability Test Command (JITC) staff should be invited to participate for systems with net-ready key performance parameter (NR-KPP) (i.e., interoperability or information assurance) requirements.
- **1.5.** Links to Reference Documents. The most current versions of documents referenced in this AFMAN are available electronically. For Air Force publications, check <a href="http://www.e-publishing.af.mil/">http://www.e-publishing.af.mil/</a>. For DOD publications, check <a href="http://www.dtic.mil/whs/directives/">http://www.dtic.mil/whs/directives/</a>.

# Chapter 2

### THE CERTIFICATION PROCESS

- **2.1. Overview.** Proper risk management requires the development of a systematic, disciplined plan to identify problems and risks. A proven risk management technique is to examine the successes, failures, problems, and solutions of similar or past programs for "lessons learned" that can be applied to current programs. Another technique is to systematically comb through the entire program using specific decision criteria based on historical data. The certification process combines these techniques with a system for assigning responsibility and tracking accountability for results.
- **2.2. Template Subject Matter.** The matrix of 32 certification templates in **Figure 2.1.,** Matrix of Certification Templates, covers a broad range of subjects that have historically impacted systems transitioning from DT&E to dedicated operational testing. Not all templates apply equally to every program; however, all templates should be considered for applicability at each review to ensure every relevant area at that point in time is covered. The initial template review should reveal where to begin working on long lead items that usually come to fruition much later in development programs. The templates are arranged in three notional groups in approximate chronological order: Test Planning and Documentation; System Design and Performance; and Test Assets and Support. The templates may be re-ordered as desired. These templates may be used in conjunction with the templates in Department of Defense (DOD) 4245.7-M, *Transition from Development to Production*. All templates are designed to increase the visibility of potential risk factors and facilitate a streamlined, executive-level review.

Figure 2.1. Matrix of Certification Templates.



Note: All acronyms in this figure are defined in Attachment 1.

Note: The grouping and order of the templates in this figure are <u>Notional</u> and should not dictate a predetermined sequence of template review. This figure serves as an overview only.

- **2.3. Team Effort.** Since any risk reduction process is a team function, PMs must provide the right organizational structure and continuous motivation to make it effective. Risk is mitigated only when conditions that contribute to risk are adequately addressed. These risk reduction efforts are typically within the scope, reach, and authority of certification process participants to effect necessary changes. These changes will typically occur at levels not normally visible to senior decision makers on a day-to-day basis.
- **2.4.** Tailoring the Process. As early as practical, PMs and OT&E Certification Authorities should tailor the certification process to their need for information. The Certification Review Cycle, described in paragraph **2.6.**, should be repeated as often as necessary.
  - 2.4.1. **Templates Not Program Specific.** Since the templates are not program specific, PMs and OT&E Certification Authorities may tailor them, with operational tester and operational command assistance, to fit specific programs or groups of programs. Some templates may require greater or lesser emphasis depending on the program and its phase of development. The templates give PMs maximum flexibility in focusing and structuring their reviews without losing sight of the original objective--providing an executive-level review of the program.
  - 2.4.2. **Tailoring Level of Detail.** PMs may attach additional information or levels of detail to the templates at their discretion. Some examples might be exit and pass-fail criteria, action plans, requirements thresholds, lists of acquisition regulations and standards, watch lists, breakdowns of specific line items, and points of contact. Additional templates can be developed to cover other areas. Additionally, aggregation of templates and template line items can reduce redundancy and help managers concentrate on known risk areas. In short, tailor each certification program to attain the best results.
- **2.5.** Continuous Process. The certification process must be viewed as a continuous effort, not a single event in time. It is not tied to any particular acquisition milestone or decision review; however, the final certification of system readiness briefing must be completed no later than 45 days prior to the planned start of dedicated operational testing, or as mutually agreed between the PM and operational testers. Any dedicated operational testing that supports an FRP and/or fielding decision must be supported by a readiness certification. Use the following guidelines:
  - 2.5.1. **Starting Early.** Templates may be reviewed in any order that makes sense for the program and phase of development. All templates will be initially reviewed and considered for applicability. Those that are clearly not relevant to the program may be set aside. Templates previously set aside could become relevant again later as program dynamics change (e.g., when a capabilities based requirements document (CBRD) is re-issued after an insertion of new technology). To be most effective, the certification process must begin as early as practical in new development programs.
  - 2.5.2. **Series of Reviews.** The certification process is a series of reviews culminating in a final readiness briefing as shown in the notional diagram in **Figure 2.2.**, Notional Timing of Certification Process Reviews. For example, certification reviews (and briefings, if required) should be planned as progress checks prior to early operational assessments (EOA) or before each operational assessment (OA). The final review and briefing should be scheduled not later than 45 days prior to the start of dedicated operational testing, or as mutually agreed. This series of reviews is designed to aid in resolving problems or correcting deficiencies as soon as they are discovered, rather than waiting until the final certification review and briefing where late remedial action could cause delays in the start of dedicated operational testing.

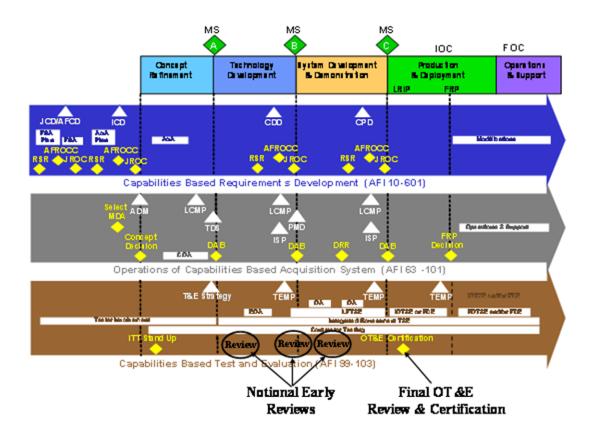


Figure 2.2. Notional Timing of Certification Process Reviews.

# **NOTES:**

All acronyms in this figure are defined in **Attachment 1**.

For applicability of this figure to NSS systems, see paragraph 1.2.1.

- 2.5.3. **Initial Review.** Early on, the PM may concentrate on templates grouped under Test Planning and Documentation as shown in **Figure 2.1.** These templates address pre-Milestone B areas of the acquisition process where early fixes to problems generate large future paybacks. The System Design and Performance group of templates focuses on activities that must be complete or nearly complete prior to MS C. The Test Assets and Support group of templates helps ensure all required assets come together before dedicated operational testing begins. All line items in each template are arranged chronologically as much as possible. The order of the templates may be changed as desired.
- 2.5.4. **ITT Involvement.** Early in the development program, each program's ITT should consult with their OT&E Certification Official to determine how to structure and tailor the certification process. The ITT should recommend the best forum for conducting the reviews and how frequently they should be done. **Note:** The ITT may not be the appropriate group for conducting the certification review itself due to the high-level nature of ITT membership versus the detailed nature of the material. A suggestion is to form a special Operational Test Readiness Review Group consisting of the stakeholders outlined in paragraph1.4.

- 2.5.5. **Frequency of Reviews.** The ITT should recommend to the OT&E Certifying Official how to tailor the reviews to the needs of the program. In general, the frequency of reviews should increase as the program approaches the final certification date. Early in the development program, a year between reviews may be sufficient, but as dedicated operational testing draws near, reviews should be spaced at much closer intervals. Certification reviews should be planned prior to all operational test activities such as an operational assessment (OA).
- 2.5.6. **Final Certification.** As a minimum, a final certification review and briefing should occur not later than 45 calendar days (or as mutually agreed) prior to the start of dedicated operational testing. This lead time helps ensure sufficient time to fix weak areas before starting dedicated operational testing, and for preparation of the certification of readiness memo. A certification of readiness memo must be sent to the lead operational test organization a minimum of 15 days prior to the scheduled start of dedicated operational testing. These times ensure the operational testers have a minimum of two weeks to finalize their T&E resources and schedules. Longer or shorter times may be negotiated by mutual agreement.
- **2.6.** The Certification Review Cycle. A systematic series of candid "review-assessment-negotiation-reporting" cycles will promote meaningful dialogue among developers, the operational tester, and the operational command(s). The certification review OPR will periodically issue a call for roundtable meetings, create an open forum for discussion, consolidate inputs from all participating organizations, and report results to participants and the OT&E Certification Official.
  - 2.6.1. **Pre-Certification Reviews.** A series of thorough reviews of all operational capability-based requirements and resource needs is the first step in assessing a program's readiness to begin dedicated operational testing. Suggested review points are shown at the bottom of **Figure 2.2.** Each participant (i.e., subject matter expert) should review assigned areas of responsibility and intensify ongoing efforts to reach unmet goals. The purpose of multiple early reviews is to keep the PM and the OT&E Certification Official better informed as the program nears final certification. Thus, key issues and risks that impact operational testing can be identified earlier, and quality, timely direction and feedback attained from the PM and OT&E Certification Official.
    - 2.6.1.1. Subject matter experts should compare demonstrated system performance to required system performance and compare available resources to required resources. A coherent, complete linkage should extend from system/program requirements down through the planned methods and resources for demonstrating technical and operational performance. Any flaws, inconsistencies, contradictions, voids, or disconnects are potential issues and areas of risk. Accurate and complete inputs are needed from all participants.
    - 2.6.1.2. For more complex programs and systems of systems, a greater number of pre-certification reviews may be needed before the final certification review and briefing.
  - 2.6.2. **Assessment.** The reviewer should next assess the shortfalls identified in the templates for impacts on the dedicated operational test program. Candid assessments of the system's readiness (i.e., the risk of not passing dedicated operational testing) are crucial to the success of the certification process.
    - 2.6.2.1. **Standard for Judging Readiness.** Every template and template line item uses the same "ideal standard" for assessing system readiness and risk level: "Will the system be ready for and successfully complete dedicated operational testing in this area?" This judgment should be based

- on the most current operational capability based requirements document, or on sound professional judgment if an operational requirement is not at issue. Any available exit criteria should be reviewed against the relevant military standards, specifications, and requirements. The cumulative total of all judgments about these risks will indicate if the complete system is ready for dedicated operational testing. This candid assessment is the heart of the certification process.
- 2.6.2.2. **Develop Exit Criteria.** Certification process participants must know what events must occur to achieve program goals before dedicated operational testing begins. Specific and testable performance-based exit criteria should be developed for each identified deficiency or issue. Satisfaction of the exit criteria in terms of demonstrated, stabilized system performance is the best means to ensure readiness for dedicated operational testing. If possible, use an "end-to-end system integration test" before starting dedicated testing to make DT&E more operationally relevant and to serve as a predictor of future operational performance. Subjective value judgments backed up by sound technical and military judgment may also be necessary. Areas judged "not ready" will require explanation and an action plan to reach the exit criteria.
- 2.6.2.3. **If Standards Are Not Met.** Some template line items may not reach the "ideal standard" (i.e., are not expected to be ready for dedicated operational testing) after close scrutiny. For example, technical orders (TO) are often unavailable, produced late, or incomplete at the start of dedicated operational testing. Limitations to test may remain despite best efforts to rectify shortfalls. Although few unavoidable departures from the ideal standard may occur, these areas still require constant, long-term management attention. Negotiation of exit criteria and action plans will be required.
- 2.6.2.4. **Deferred Requirements.** If an evolutionary acquisition strategy is used, some capability requirements (and therefore the operational testing of those requirements) may require deferment to a later increment. These deferments may result from program cost-schedule-performance trade offs. Deferment of requirements must be coordinated and documented between the user and PM and eventually reflected in operational capabilities documents. Deferment of any operational testing will be summarized in the final certification briefing and memo.
- 2.6.3. **Negotiation.** Risk areas persisting after repeated reviews are likely to impact the conduct of operational testing. Certification process participants must negotiate workaround plans and solutions, or agree to some limitations on dedicated operational testing. The program office is the focal point for attaining negotiated consensus on managing risks. Workarounds and solutions must be in the best interests of the Air Force. Operational test organization officials must be satisfied that the strength, objectivity, and independence of operational testing will not be compromised, while the program office must retain sufficient management flexibility to find optimal solutions. Again, sound military and technical judgment is required to reach a corporate Air Force decision on when to proceed into dedicated operational testing.
- 2.6.4. **Reporting.** The program office is responsible for consolidating all participants' inputs and observations and preparing the certification briefing and/or report. Explicit action plans and exit criteria should be developed for each deficient area.
  - 2.6.4.1. **Final Certification Briefing.** The length and format of the certification briefing are discretionary and should be tailored to fit the acquisition or modification program. The order of the templates may be changed as desired. The final product should be an executive-level review of the entire program conveying enough information for senior decision-makers to make informed judg-

- ments of system readiness. The review must broaden senior leadership's perspective to the "macro" level where overall program risk is assessed along with supporting details, if required.
- 2.6.4.2. **Reporting to the OT&E Certification Official.** After reviewing the briefing or report, the PM will forward it to the OT&E Certification Official who is responsible for final certification of system readiness. The PM should brief the OT&E Certification Official not later than 45 days prior to the planned start of dedicated operational testing. Representatives from appropriate levels of the operational command(s), operational tester(s), RTO, and other participating organizations are required to attend the briefing.
- 2.6.4.3. Certifications for Evolutionary Acquisition (EA) Programs. Systems may be developed using an EA strategy and fielded in increments of increasing capability over extended time periods. These systems require a final certification of readiness for each increment, followed by dedicated operational testing for that increment. The final certification for follow-on increments will be briefed to the OT&E Certification Official and a certification memo sent in the same manner and format as for prior certifications.
- **2.7. Certification Memo Purpose.** The certification of readiness memo documents in writing the level of agreement among certification process participants and specifies the extent of system readiness for dedicated operational testing within stated constraints. It confirms the certification process was properly followed and that OT&E entrance criteria were attained. The certification memo must be sent a minimum of 15 days before the scheduled start of OT&E. It serves as a quantifiable benchmark of projected capabilities against which to check operational test results.
  - 2.7.1. **Contents.** The OT&E Certification Official should not simply enumerate what was ready for dedicated operational testing and what was not ready, but summarize the critical areas and processes accomplished. The PM must organize the certification memo to parallel the program's tailored certification process and discuss any agreed-upon deferments or limitations to operational testing. As a minimum, the PM must address the following areas:
    - 2.7.1.1. Briefly describe the dedicated operational testing, OT&E entrance criteria, and which acquisition process phase(s) and increment the memo supports. Include anticipated operational test start and end dates.
    - 2.7.1.2. Briefly describe how the certification program was structured and executed.
    - 2.7.1.3. List the templates (or line items, if necessary) that are fully certified as ready for dedicated operational testing without caveats or limitations.
    - 2.7.1.4. List the templates (or line items, if necessary) that are not ready or have qualifications and caveats and explain why. Describe any areas of elevated risk and how they were mitigated. Describe any proposed action plans, workarounds, and exit criteria, if required.
    - 2.7.1.5. List any test limitations or test deferrals, the rationale, and future plans to clear the limitations and/or deferrals. Note that approval of deferred items does not eliminate or alter the requirement for operational testing of those areas. Deferred items must be tested in subsequent operational testing, or the operational requirement document must be changed.
    - 2.7.1.6. List any other system attributes not ready for OT&E or not expected to meet operational requirements (e.g., known deficiencies).

- 2.7.1.7. List any major areas of disagreement with the operational test organization (OTA or MAJCOM), user(s), or other participants and the rationale.
- 2.7.2. **Addressees.** The PM will summarize the final certification briefing in a memo to the operational test organization commander, with information copies to SAF/AQ or SAF/US as appropriate, HQ USAF/TE, HQ USAF/A3/5, HQ AFMC/A3/A2/5 or AFSPC/A3/A5 as appropriate, the capability director, the PEO, the RTO, operational/using MAJCOMs, and other participants. The memo will be released by the OT&E Certification Official.
- 2.7.3. Certification Acknowledgment. The operational test organization commander will acknowledge the certification memo before commencing dedicated operational testing. The acknowledgment memo allows the operational test commander the opportunity to concur or non-concur with the OT&E Certification Official's assessment, and restate any reservations or positions on unresolved issues. However, operational test commanders are obligated to start testing. Send the acknowledgment memo to the addressees listed in paragraph2.7.2.
- 2.7.4. **Decertification and Recertification.** Despite the developer's best efforts, systems may fail to perform as planned, and continuation of dedicated operational testing is not in the best interests of the Government. The OT&E Certification Official may decertify the system and return it to DT&E. Test organizations may recommend decertification to the PM and/or OT&E Certification Official. A decertification memo is required to the addressees listed in paragraph2.7.2. Before the system resumes dedicated operational testing, the OT&E Certification Official must again certify the system via memo according to paragraph 2.7. after appropriate corrective actions have been taken. If a system is decertified, all relevant templates should be revisited and the process tailored, if necessary, to improve future certification reviews of the system.
- 2.7.5. **Alternative to Decertification.** For system problems of a less serious or temporary nature, the operational test organization may "pause" or stop testing for a brief time to assess the the problem and determine if additional DT&E is warranted. **Note**: A series of "pauses" may indicate more serious problems that require system decertification.
- **2.8. Updating the Templates.** The certification process and templates are expected to mature through feedback from certifications and as the acquisition process continues to evolve. Further changes will result from advanced technologies, improved test and evaluation methods, revised acquisition procedures, and restructure of the DOD test and evaluation. All certification process users should forward their observations and suggested improvements to HQ USAF/TEP and SAF/AQXA. Feedback is essential to keep the process and templates up to date.

# Chapter 3

## TEMPLATE STRUCTURE AND USE

- **3.1. Interlocking Matrix.** The templates form a matrix of interlocking subject areas spanning an entire acquisition or modification program. Each template introduces order and helps reduce risk in a specific phase or aspect of a program. Some duplication and cross-referencing between templates are necessary because acquisition and modification programs rely on many overlapping activities. Decisions about risk in one area often affect other areas. Cross-referencing also facilitates broad area reviews as well as special subject area reviews. Closely associated templates are cited (e.g., "See A15") to help find parallel information in other templates. **Note:** Acronyms and abbreviations are not spelled out the first time used in the templates (**Attachment 2** through **Attachment 33**) in order to reduce template size and volume. The templates are intended as checklists to facilitate the review and help structure an executive-level briefing. All acronyms and abbreviations are described in **Attachment 1**.
- **3.2. Consolidation of Multiple Sources.** Each template consolidates as much practical information as possible from multiple sources into a succinct "checklist." Only a few of the most important AFIs, CJC-SIs, DODIs and DODDs are cited as footnotes to each template since complete document lists are impractical for this type and level of review, and different groups of documents may apply to different programs. Programmatic and regulatory details are left to OPRs and collateral agencies more thoroughly conversant with specialized guidance. Citation of minimum detail should help PMs, OT&E Certification Authorities, testers, and users stay squarely focused on quality and readiness issues at the executive-level of review.
- **3.3. Answering Template Line Items.** Each template contains line items phrased as statements of fact rather than questions. Each line item should elicit a brief summary of program status in that subject area rather than a superficial "yes" or "no" response. The word "system" refers to software as well as hardware components of the program under review. The entire group of statements covers the template subject area, but further analysis may be required in certain cases. Line items may be answered individually or in groups depending on how the certification OPR, ITT, and/or PM tailor the certification process. Each template can function as a "tailored checklist" and as a road map for future activities in preparation for dedicated operational testing. As a general rule, aggregation of line items (and even whole templates) should increase as the review and briefing rise through the chain of command. The templates may be re-ordered as desired.
- **3.4. Focus on Ends, Not Means.** The templates emphasize "what must be done" rather than "how to do it." No specific problem solving methods are advocated, leaving PMs maximum flexibility to implement their own "best practices." Certification participants are free to discuss and decide on the best way to remedy identified problems. The templates focus on the ends, and the participants focus on the means.
- **3.5. Assigning Responsibilities.** A single lead OPR is <u>suggested</u> for each line item on all templates to assist PMs and other participants focus responsibility and increase accountability for results. Final determination of each OPR should be made as required to improve organizational efficiency based on who is best suited to complete each task or final product. Final approval authority for some line items may lie at higher levels. While other agencies are expected to participate on a collateral basis, multiple OPRs and offices of collateral responsibility (OCR) are not listed since responsibility would be defocused, and all variations between programs cannot be covered. Once identified and agreed upon, the OPR must produce

a high quality review in the assigned areas and gain the required level of participation from OCRs. The PM is the OPR for ensuring the entire certification process is properly executed.

**3.6.** Certification Template Tracking Tool. An automated certification process tracking tool for all templates is available on the HQ USAF/TE portion of the Air Force Portal. Modify this tool as needed to match any changes made to the templates. Also see SAF/AQ's web site, <a href="www.safaq.hq.af.mil/">www.safaq.hq.af.mil/</a>.

## 3.7. Information Collection, Records, and Forms.

- 3.7.1. No information collections are created by this publication.
- 3.7.2. Program records created as a result of the processes prescribed in this publication are maintained according to AFMAN 37-123 (will convert to AFMAN 33-363) and disposed of according to the AFRIMS RDS located at <a href="https://afrims.amc.af.mil/rds">https://afrims.amc.af.mil/rds</a> series.cfm.
- 3.7.3. **Prescribed Forms:** No forms are prescribed by this publication.
- 3.7.4. Adopted Forms:

AF IMT 847, Recommendation for Change of Publication SF368, Product Quality Deficiency Report

Sue C. Payton Assistant Secretary of the Air Force (Acquisition)

#### **Attachment 1**

#### GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION

# References

Title 10, U.S.C. §139, §2302(5), §2366, and §2399, Operational Test and Evaluation of Defense Acquisition Programs

DODD 3200.11, Major Range and Test Facility Base (MRTFB)

DODD 5000.1, The Defense Acquisition System

DODI 5000.2, Operation of the Defense Acquisition System

DOD 4245.7-M, Transition from Development to Production

DODD 5200.1, DOD Information Security Program

DOD 7000.14-R, Department of Defense Financial Management Regulations (FMRS), Vol 2A

DODI 8500.2, Information Assurance (IA) Implementation

DODI 5810.01, DOD Information Assurance Certification and Accreditation Process (DIACAP)

National Security Space (NSS) Acquisition Policy 03-01

Joint Publication (JP) 1-02, Department of Defense Dictionary of Military and Associated Terms

CJCSI 3170.01, Joint Capabilities Integration and Development System

CJCSM 3170.01, Operation of the Joint Capabilities Integration and Development System

CJCSI 6212.01, Interoperability and Supportability of Information Technology and National Security Systems

AFDD 1-2, Air Force Glossary

AFPD 10-28, Air Force Concept Development

AFI 10-601, Capabilities Based Requirements Development

AFI 10-602, Determining Mission Capability and Supportability Requirements

AFI 10-401, Air Force Operations Planning and Execution

AFI 14-111, Intelligence in Force Modernization

AFI 14-206, Modeling and Simulation

AFI 16-1001, Verification, Validation and Accreditation (VV&A)

AFI 16-1002, Modeling and Simulation (M&S) Support to Acquisition

AFI 21-102, Depot Maintenance Management

AFI 21-115 (Interservice), Product Quality Deficiency Report Program

AFI 21-302 (Interservice), Technical Data Requirements for Logistics Support

AFI 21-303, Technical Orders

AFI 25-201, Support Agreements Procedures

AFI 32-7061, The Environmental Impact Analysis Process

AFI 32-7086, Hazardous Materials Management

AFPD 33-1, Information Resources Management

AFPD 33-2, Information Assurance Program

AFI 36-2201, Developing, Managing, and Conducting Training

AFPD 33-3, Information Management

AFMAN 37-123, Management of Records (will become AFMAN 33-363)

AFI 40-402, Protection of Human Subjects in Biomedical and Behavioral Research

AFPD 63-17, Technology and Acquisition Systems Security Program Protection

AFI 63-101, Operation of the Capabilities Based Acquisition System

AFI 63-104, The SEEK EAGLE Program

AFI 63-107, Integrated Product Support Planning and Assessment

AFI 63-125, Nuclear Certification Program

AFI 63-501, Air Force Acquisition Quality Program

AFI 63-1101, Modification Management

AFI 63-1201, Life Cycle Systems Engineering

AFI 65-601, Vol I, Budget Guidance and Procedures, Chapter 14

AFI 90-901, Operational Risk Management

AFPD 91-4, Directed Energy Weapons (DEW) Safety

AFI 91-202, The US Air Force Mishap Prevention Program

AFI 91-204, Safety Investigations and Reports

AFI 99-103, Capabilities Based Test and Evaluation

AFI 99-109, Test Resource Planning

TO 00-35D-54, USAF Deficiency Reporting, Investigation, and Resolution

TO 00-5-1, Air Force Technical Order System

TO 00-5-3, Air Force Technical Manual Acquisition Procedures

MIL-STD-882D, Standard Practice for System Safety

National Security Telecommunications and Information Systems Security Policy (NTISSP) No.11 and No.12

Memorandum of Agreement [MOA] on Multi-Service Operational Test and Evaluation (MOT&E) and Operational Suitability Terminology and Definitions

Glossary, Defense Acquisition Acronyms and Terms, 11th ed, Sept 2003, Defense Acquisition University

Defense Acquisition Guidebook

DOD Guide for Achieving Reliability, Availability, and Maintainability

IT Lean Guidebook

Test and Evaluation Management Guide, 5th ed., Jan 2005, Defense Acquisition University

# Abbreviations and Acronyms

A—Attachment

**ACAT**—Acquisition Category

**ADM**—Acquisition Decision Memorandum

**AFDD**—Air Force Doctrine Document

**AFI**—Air Force Instruction

**AFMAN**—Air Force Manual

**AFMC**—Air Force Materiel Command

**AFMSRR**—Air Force Modeling and Simulation Resource Repository

AFOTEC—Air Force Operational Test and Evaluation Center

**AFPD**—Air Force Policy Directive

**AFRIMS RDS**—Air Force Information Management System Records Disposition Schedule, <a href="https://afrims.amc.af.mil/rds\_series.cfm">https://afrims.amc.af.mil/rds\_series.cfm</a>

**AFROCC**—Air Force Requirements for Operational Capabilities Council

**AFSPC**—Air Force Space Command

**Ao—Operational**—Availability

**AoA**—Analysis of Alternatives

**APB**—Acquisition Program Baseline

**APML**—Acquisition Program Master List

BDRSK—Battle Damage Repair Spares Kit

**C**—a symbol for "contractor"

C4—Command, Control, Communications, and Computers

C4ISR—Command, Control, Communications, Computers, Intelligence, Surveillance and Reconnaissance

**CBRD**—Capabilities Based Requirements Document (this acronym used for this AFMAN only)

**CDD**—Capability Development Document

**CDR**—Critical Design Review

**CJCSI**—Chairman of the Joint Chiefs of Staff Instruction

CJCSM—Chairman of the Joint Chiefs of Staff Manual

**CLS**—Contractor Logistics Support

**CMP**—Configuration Management Plan

**COA**—Courses of Action

**COI**—Critical Operational Issue

**COMSEC**—Communications Security

**COOP**—Continuity of Operations Plan

COTS—Commercial-Off-The-Shelf

**CPD**—Capability Production Document

**CTF**—Combined Test Force

**CTP**—Critical Technical Parameters

**DAA**—Designated Approving Authority

**DAB**—Defense Acquisition Board

**DAG**—Defense Acquisition Guidebook

**DAU**—Defense Acquisition University

**DCR**—DOTMLPF Change Recommendation

**DEW**—Directed Energy Weapons

**DIA**—Defense Intelligence Agency

**DIACAP**—DOD Information Assurance Certification and Accreditation Process

**DITSCAP**—DOD Information Technology Security Certification and Accreditation Process

**DOD**—Department of Defense

**DODD**—Department of Defense Directive

**DODI**—Department of Defense Instruction

**DOTMLPF**—Doctrine, organization, training, materiel, leadership and education, personnel, and facilities

**DR**—Deficiency Report, Deficiency Reporting

**DRR**—Design Readiness Review

**DT&E**—Developmental Test and Evaluation

**EA**—Evolutionary Acquisition

**EDM**—Engineering Development Model

**EOA**—Early Operational Assessment

e.g.—for example

**ESOH**—Environment, Safety, and Occupational Health

et. seq.—and all that follows

FCA—Functional Configuration Audit

**FDE**—Force Development Evaluation

FMRS—Financial Management Regulations

**FOC**—Full Operational Capability

FOT&E—Follow-on Operational Test and Evaluation

FRP—Full-Rate Production

**FSA**—Functional Solutions Analysis

**GFE**—Government Furnished Equipment

**HPT**—High Performance Team

HQ USAF—Headquarters, United States Air Force

IA—Information Assurance

IAVA—Information Assurance Vulnerability Alert

ICD—Initial Capabilities Document

**ICS**—Interim Contractor Support

**ID**—Identification

i.e.—that is

**IOC**—Initial Operational Capability

IOT&E—Initial Operational Test and Evaluation

**ISP**—Information Support Plan

**IT**—Information Technology

ITT—Integrated Test Team

**JITC**—Joint Interoperability Test Command

JOpsCs—Joint Operations Concepts

JP—Joint Publication

**JPG**—Joint Planning Guidance

JRMET—Joint Reliability and Maintainability Evaluation Team

JROC—Joint Requirements Oversight Council

**KPP**—Key Performance Parameter

LCMP—Life Cycle Management Plan

LFT&E—Live Fire Test and Evaluation

LRIP—Low-Rate Initial Production

LRU—Line-Replaceable Unit

LSC—Logistics Support Concept

**MAC**—Mission Assurance Category

MAJCOM—Major Command

**MDA**—Milestone Decision Authority

MDAP—Major Defense Acquisition Program

MIPRB—Material Improvement Program Review Board

MOA—Memorandum of Agreement

**MOE**—Measure of Effectiveness

**MOP**—Measure of Performance

**MOS**—Measure of Suitability

MOT&E—Multi-Service Operational Test and Evaluation

**MOU**—Memorandum of Understanding

MRSP—Mobility Readiness Spares Package

MS—Milestone

MSSP—Modeling and Simulation Support Plan

**M&S**—Modeling and Simulation

NCOW-RM—Net-Centric Operations and Warfare Reference Model

**NDI**—Non-Developmental Item

**NEPA**—National Environmental Policy Act

**NetRA**—Network Risk Assessment

NLT—not later than

**NR-KPP**—Net-Ready Key Performance Parameter

NSS—National Security Space, National Security System

**OA**—Operational Assessment

**OCR**—Office of Collateral Responsibility

**OPSEC**—Operations Security

**OPR**—Office of Primary Responsibility

**OSD**—Office of the Secretary of Defense

OSS&E—Operational Safety, Suitability, and Effectiveness

**OTA**—Operational Test Agency

**OT&E**—Operational Test and Evaluation

**OTRR**—Operational Test Readiness Review

**OUE**—Operational Utility Evaluation

**OV**—Operational View

**PEO**—Program Executive Officer

PESHE—Programmatic Environment, Safety, and Occupational Health Evaluation

PM—Program Manager

PMD—Program Management Directive

**PPBE**—Planning, Programming, Budgeting, and Execution

**PPP**—Program Protection Plan

**PTO**—Participating Test Organization

QOT&E—Qualification Operational Test and Evaluation

QT&E—Qualification Test and Evaluation

**R&D**—Research and Development

**R&M**—Reliability and Maintainability

**RCT**—Requirements Correlation Table

**RDT&E**—Research, Development, Test and Evaluation

RFP—Request for Proposal

RM&A—Reliability, Maintainability, and Availability

**RSR**—Requirements Strategy Review

**RTO**—Responsible Test Organization

**SAE**—Service Acquisition Executive

**SAF**—Secretary of the Air Force

**SAMP**—Single Acquisition Management Plan

**SCG**—Security Classification Guide

**SE**—Support Equipment

**SEP**—Systems Engineering Plan

SF—Standard Form

SISSU—Security, Interoperability, Supportability, Sustainability, and Usability

**SORAP**—Source of Repair Assignment Process

**SOW**—Statement of Work

SPG—Strategic Planning Guidance

**SPML**—Sustainment Program Master List

SSAA—Systems Security Authorization Agreement

STAR—System Threat Assessment Report

**SV**—System View

**T&E**—Test and Evaluation

**TDS**—Technology Development Strategy

**TEMP**—Test and Evaluation Master Plan

**TIPT**—Test Integrated Product Team

TO—Technical Order

**TPP**—Technology Protection Plan

**USAF**—United States Air Force

**USD**—Undersecretary of Defense

**V&V**—Verification and Validation

VV&A—Verification, Validation, and Accreditation

#### **Terms**

### **NOTES:**

See AFI 10-601 and AFI 63-101 for definitions of terms relating to the requirements and acquisition processes.

A common understanding of terms is essential to effectively implement this instruction. In some cases, definitions from multiple sources are offered where they may be of value. Italicized words and notes in parenthesis are not part of the formal definition and are offered only for clarity.

For additional terms and definitions not listed below, see Joint Publication (JP) 1-02, *Department of Defense Dictionary of Military and Associated Terms*. An unofficial source is the *Test and Evaluation Management Guide*, 5<sup>th</sup> edition, Defense Acquisition University (DAU) Press.

**Acquisition Category (ACAT)**—Acquisition categories determine the level of review, decision authority, and applicable T&E policies and procedures. They facilitate decentralized decision making and execution, and compliance with statutorily imposed requirements. See DODI 5000.2, Enclosure 2 for details.

Capability Based Requirements Document—Any formal requirements document (i.e., ICD, CDD, CPD, or DCR) used to support the Joint Capabilities Integration and Development System. [This definition is used solely to support this AFMAN.]

Capability Based Testing—A mission-focused methodology of verifying that a capabilities solution will enable operations at an acceptable level of risk. Capabilities-oriented evaluations are emphasized throughout system testing in addition to traditional evaluations of system performance measured against specification-like requirements. It requires understanding Concept of Operations and involves developing T&E strategies and plans to determine whether a capability solution option merits fielding. (AFI 99-103)

**Combined Testing**—See Integrated Testing.

Covered System—1. A vehicle, weapon platform, or conventional weapon system that includes features designed to provide some degree of protection to users in combat; and this is a major system within the meaning of that term in Title 10 §2302(5). (Title 10 §2366) 2. All categories of systems or programs identified in Title 10 §2366 as requiring live fire test and evaluation. In addition, non-traditional systems or programs that do not have acquisition points referenced in Title 10 §2366, but otherwise meet the statutory criteria. Note: The definitions of "covered system," "major munitions program," and "covered product improvement program" are encompassed in the single DOD term "covered system." (*Defense Acquisition Guidebook*, Chapter 9, which includes conventional munitions programs for which more than 1,000,000 rounds are planned to be acquired; or a modification to a covered system that is likely to affect significantly the survivability or lethality of such a system.)

**Covered Product Improvement Program**—See Covered System.

**Critical Operational Issue (COI)—1.** Operational effectiveness and operational suitability issues (not parameters, objectives, or thresholds) that must be examined during operational testing to determine the system's capability to perform its mission. (paraphrased from DAU's *Test and Evaluation Management Guide*) **2.** A key question that must be examined in operational test and evaluation to determine the system's capability to perform its mission. Testers normally phrase a COI as a question to be answered in evaluating a system's operational effectiveness or suitability. (AFI 99-103)

**Critical Technical Parameter (CTP)**—Measurable critical system characteristics that, when achieved, allow the attainment of operational performance requirements. They are technical measures derived from operator requirements. Failure to achieve a critical technical parameter should be considered a reliable indicator that the system is behind in the planned development schedule or will likely not achieve an operational requirement. (paraphrased from *Defense Acquisition Guidebook*)

**Dedicated Operational Testing**—Operational test and evaluation that is conducted independently from contractors, developers, and operators and used to support production or fielding decisions. (AFI 99-103)

**Deficiency Report (DR)**—The generic term used within the USAF to record, submit, and transmit deficiency data which may include, but is not limited to a Deficiency Report involving quality, materiel, software, warranty, or informational deficiency data submitted using the SF368, Product Quality Deficiency Report, or equivalent format. (T.O. 00-35D-54, *USAF Deficiency Reporting, Investigation, and Resolution*)

Category I Deficiency—Those which may cause death, severe injury, or severe occupational illness; may cause loss or major damage to a weapon system; critically restricts the combat readiness capabilities of the using organization; or which would result in a production line stoppage.

Category II Deficiency—Those that impede or constrain successful mission accomplishment (system does not meet minimum operational requirements but does not meet the safety or mission impact criteria of a Category I deficiency). It may also be a condition that complements, but is not absolutely required for, successful mission accomplishment. The recommended enhancement, if incorporated, will improve a system's operational effectiveness or suitability.

**Enhancement**—A condition that improves or complements successful mission accomplishment but is not absolutely required. The recommendation, if incorporated, will enhance a system's operational safety, suitability and/or effectiveness. An enhancement report should not be designated as such solely due to an "out-of-scope" condition as described in contractual requirements.

**Deployment—1.** The movement of forces within operational areas. **2.** The relocation of forces and materiel to desired operational areas. Deployment encompasses all activities from origin or home station through destination. (JP 1-02)

**Developmental Test and Evaluation (DT&E)**—Test and evaluation conducted to evaluate design approaches, validate analytical models, quantify contract technical performance and manufacturing quality, measure progress in system engineering design and development, minimize design risks, predict integrated system operational performance (effectiveness and suitability) in the intended environment, and identify system problems (or deficiencies) to allow for early and timely resolution. DT&E includes contractor testing and is conducted over the life of the system to support acquisition and sustainment efforts. (*Defense Acquisition Guidebook*)

**Early Operational Assessment (EOA)**—An operational assessment (OA) conducted before MS B. An EOA assesses the design approach sufficiently early in the acquisition process to assure it has the potential to fulfill operator requirements. See Operational Assessment.

**Evaluation Criteria**—Standards by which the accomplishment of required technical and operational effectiveness and/or suitability characteristics, or resolution of operational issues, may be addressed. (*Defense Acquisition Guidebook*)

**Evolutionary Acquisition**—Evolutionary acquisition is the preferred DOD strategy for rapid acquisition of mature technology for the user. An evolutionary approach delivers capability in increments, recognizing, up front, the need for future capability improvements. The objective is to balance needs and available capability with resources, and to put capability into the hands of the user quickly. The success of the strategy depends on consistent and continuous definition of requirements, and the maturation of technologies that lead to disciplined development and production of systems that provide increasing capability towards a material concept. The approaches to achieve evolutionary acquisition require close collaboration between the user, tester, and developer. (DODI 5000.2) They include:

**Fielding**—The decision to acquire and/or release a system to operators in the field. (AFI 99-103)

**Follow-on Operational Test and Evaluations (FOT&E)**—The continuation of IOT&E or QOT&E activities past the full-rate production decision. FOT&E answers specific questions about unresolved COIs or completes areas not finished during the IOT&E or QOT&E. It ensures the initial system acquisition process is complete. (AFI 99-103)

**Force Development Evaluation (FDE)**—The operational test and evaluation of fielded, operational systems during the sustainment portion of the system life cycle after acceptance for operational use. The focus is on maintaining or upgrading operational systems after the initial acquisition process is complete. An FDE also supports acquisition of MAJCOM-managed systems. (AFI 99-103)

**Full-Up, System-Level Testing**—Testing that fully satisfies the statutory requirement for "realistic survivability testing" or "realistic lethality testing" as defined in Title 10 §2366. (*Defense Acquisition Guidebook*, Appendix 3)

**Increment**—A militarily useful and supportable operational capability that can be effectively developed, produced or acquired, deployed, and sustained. Each increment of capability will have its own set of threshold and objective values set by the user. (CJCSI 3170.01 and AFI 10-601)

Information Assurance (IA)—Information operations that protect and defend information and information systems by ensuring their availability, integrity, authentication, confidentiality and

non-repudiation. This includes providing for restoration of information systems by incorporating protection, detection and reaction capabilities. (CJCSI 3170.01)

**Information Support Plan (ISP)**—[The plan] used by program authorities to document the IT and NSS needs, objectives, interface requirements for all non-ACAT and fielded programs. (CJCSI 6212.01)

Initial Operational Test and Evaluation (IOT&E)—See Operational Test and Evaluation.

**Integrated Testing**—Any combination of two or more types of testing used to achieve greater test efficiency, reduced cost, and schedule savings without compromising the objectives and needs of the participating test organizations. (AFI 99-103)

**Integrated Test Team (ITT)**—A cross-functional team of empowered representatives from multiple disciplines and organizations and co-chaired by operational testers and the program manager. The ITT is responsible for developing the T&E strategy and TEMP, assisting the acquisition community with T&E matters, and guiding the development of integrated test plans. There is one ITT for each acquisition program. (AFI 99-103)

**Interoperability**—The ability of systems, units or forces to provide data, information, materiel and services to and accept the same from other systems, units or forces and to use the data, information, materiel and services so exchanged to enable them to operate effectively together. (CJCSI 3170.01)

Joint Reliability and Maintainability Evaluation Team (JRMET)—The team responsible for collecting, analyzing, and categorizing R&M data during DT&E and OT&E. It is chaired by the program office during DT&E and the operational tester during dedicated operational testing. The JRMET includes representatives from the supporting and operating commands, the DT&E and OT&E test teams, and, when appropriate, system contractor personnel and nonvoting members.

**Life Cycle Management Plan (LCMP)**—The implementation, management and oversight by the designated PM of all activities associated with the acquisition, development, production, fielding, sustainment and disposal of a DOD weapon or materiel system across its life cycle. (AFI 63-107)

**Live Fire Test and Evaluation (LFT&E)**—The firing of actual weapons (or surrogates if actual weapons are not available) at components, subsystems, sub-assemblies, and/or full-up, system-level targets or systems to examine personnel casualties, system vulnerabilities, or system lethality; and the evaluation of the results of such testing. (*Defense Acquisition Guidebook*, Chapter 9)

**Logistics Support Elements**—A composite of all support considerations necessary to ensure the effective and economical support of a system for its life cycle. It is an integral part of all other aspects of system acquisition and operation. (JP 1-02) **Note:** The ten logistics support elements are: maintenance planning; manpower and personnel; supply support; support equipment; technical data; training and training support; computer resources support; facilities; packaging, handling, storage, and transportation; and design interface. Formerly known as Integrated Logistics Support. (AFI 10-602, *Determining Mission Capability and Supportability Requirements*)

**Logistics Supportability**—The degree to which the planned logistics support allows the system to meet its availability and wartime usage requirements. Planned logistics support includes the following: test, measurement, and diagnostic equipment; spare and repair parts; technical data; support facilities; transportation requirements; training; manpower; and software. (*Defense Acquisition Guidebook*)

Logistics Test and Evaluation—The test methodology, criteria, and tools for evaluating and analyzing the ten logistics support elements as they apply to a system under test. The objective is to influence the

design through applying the logistics support elements as early as possible in the acquisition cycle. This testing integrates the evaluation and analysis efforts of RM&A, human factors engineering, and logistics test, and is an integral part of T&E reports. (AFI 99-103)

**Low-Rate Initial Production (LRIP)**—Production of the system in the minimum quantity necessary (1) to provide production-configured or representative articles for operational tests pursuant to §2399; (2) to establish an initial production base for the system; and (3) to permit an orderly increase in the production rate for the system sufficient to lead to full-rate production upon the successful completion of operational testing. **Note:** The LRIP quantity should not exceed 10 percent of the total number of articles to be produced as determined at the milestone B decision. (Title 10 §2400)

**Maintainability**—The capability of an item to be retained in or restored to a specified condition when maintenance is performed by personnel having specified skill levels, using prescribed procedures and routines, at each prescribed level of maintenance and repair. (*Defense Acquisition Guidebook*)

Major Munitions Program—See Covered System.

**Measurable**—Having qualitative or quantitative attributes (e.g., dimensions, velocity, capabilities) that can be ascertained and compared to known standards. (See Testable.)

**Measure of Effectiveness (MOE)**—A qualitative or quantitative measure of a system's performance or a characteristic that indicates the degree to which it performs the task or meets a requirement under specified conditions. MOEs should be established to measure the system's capability to produce or accomplish the desired result. (AFI 99-103)

**Measure of Performance (MOP)**—A quantitative measure of a system's capability to accomplish a task. Typically in the area of physical performance (e.g., range, velocity, throughput, payload).

Measure of Suitability (MOS)—A quantitative or qualitative measure of a system's capability to support mission or task accomplishment with respect to reliability, availability, maintainability, transportability, supportability, training, and other suitability considerations. (AFI 99-103)

**Military Utility**—The military worth of a system performing its mission in a competitive environment including versatility (or potential) of the system. It is measured against the operational concept, operational effectiveness, safety, security, and cost/worth. Military utility estimates form a rational basis for making management decisions. (*Glossary, Defense Acquisition Acronyms and Terms*)

Multi-Service—Involving two or more military Services or DOD components. (AFI 99-103)

**Multi-Service Operational Test and Evaluation (MOT&E)**—OT&E conducted by two or more Service OTAs for systems acquired by more than one Service. MOT&E is conducted according to the T&E directives of the lead OTA, or as agreed in a memorandum of agreement between the participants. (AFI 99-103)

**Objective**—An operationally significant increment above the threshold. An objective value may be the same as the threshold when an operationally significant increment above the threshold is not significant or useful. (AFI 10-601)

**Operational Assessment (OA)**—An analysis of potential operational effectiveness and suitability made by an independent operational test activity, with operator support as required, on other than production systems. The focus of an operational assessment is on significant trends noted in development efforts, programmatic voids, areas of risk, adequacy of requirements, and the ability of the program to support adequate operational testing. Operational assessments may be made at any time using technology

demonstrators, prototypes, mockups, engineering development models, or simulations, but will not substitute for the dedicated OT&E [sic] necessary to support full production decisions. (*Defense Acquisition Guidebook*)

**Operational Availability (Ao)**—A measure of the degree to which an item is in the operable and committable state at the start of a mission when the mission is called for at an unknown (random) time. (DAU's *Test and Evaluation Management Guide*)

**Operational Effectiveness**—Measure of the overall ability to accomplish a mission when used by representative personnel in the environment planned or expected for operational employment of the system considering organization, doctrine, tactics, supportability, survivability, vulnerability and threat. (CJCSI 3170.01E)

**Operational Suitability**—The degree to which a system can be placed and sustained satisfactorily in field use with consideration given to availability, compatibility, transportability, interoperability, reliability, wartime usage rates, maintainability, environmental, safety and occupational health risks, human factors, habitability, manpower, logistics, supportability, logistics supportability, natural environmental effects and impacts, documentation, and training requirements. (CJCSI 3170.01E)

**Operational Test Agency (OTA)**—An independent agency reporting directly to the Service Chief that plans and conducts operational tests, reports results, and provides evaluations of effectiveness and suitability on new systems. (DODD 5000.1, *The Defense Acquisition System*) **Note:** Each Service has one designated OTA: The Air Force has the Air Force Operational Test and Evaluation Center (AFOTEC). The Navy has the Operational Test and Evaluation Force (OPTEVFOR). The Army has the Army Test and Evaluation Command (ATEC). The Marine Corps has the Marine Corps Operational Test and Evaluation Agency (MCOTEA). (AFI 99-103)

Operational Test and Evaluation (OT&E)—1. The field test, under realistic combat conditions, of any item of (or key component of) weapons, equipment, or munitions for the purpose of determining the effectiveness and suitability of the weapons, equipment, or munitions for use in combat by typical military users; and the evaluation of the results of such test. (Title 10 §139(a)(2)) 2. Testing and evaluation conducted in as realistic an operational environment as possible to estimate the prospective system's operational effectiveness and operational suitability. In addition, OT&E provides information on organization, personnel requirements, doctrine, and tactics. It may also provide data to support or verify material in operating instructions, publications, and handbooks.

**Operational Testing**—A generic term describing the test and evaluation options and levels of effort available to an operational test organization. (AFI 99-103)

**Operational Utility Evaluation (OUE)**—OUEs are evaluations of military capabilities conducted to demonstrate or validate new operational concepts or capabilities, upgrade components, or expand the mission or capabilities of existing or modified systems. (AFI 99-103)

**Operator**—Refers to the operating command which is the primary command operating a system, subsystem, or item of equipment. Generally applies to those operational commands or organizations designated by Headquarters, US Air Force to conduct or participate in operations or operational testing, interchangeable with the term "using command" or "user." In other forums the term "warfighter" or "customer" is often used. (AFI 10-601)

**Oversight**—Senior executive-level monitoring and review of programs to ensure compliance with policy and attainment of broad program goals. (AFI 99-103)

**Oversight Program**—A program on the OSD T&E Oversight List for DT&E, LFT&E, and/or OT&E. The list includes all ACAT I (MDAP) programs, ACAT II (major system) programs, and any other programs selected for OSD T&E Oversight. These programs require additional documentation and have additional review, reporting, and approval requirements. (AFI 99-103)

**Participating Test Organization (PTO)**—Any test organization required to support a lead test organization by providing specific T&E data or resources for a T&E program or activity. (AFI 99-103)

**Production Representative/Production Configuration**—A system that can be used for initial operational test and evaluation (IOT&E), such as a mature engineering development model (EDM), or a low-rate initial production (LRIP) system in its final configuration, conforming to production specifications and drawings. System-level critical design review (CDR), qualification testing, and functional configuration audit (FCA) should have been completed. While desirable, the item does not have to be manufactured on a formal production line to be production representative. (*Glossary, Defense Acquisition Acronyms and Terms*)

**Program Manager (PM)—1.** The designated individual with responsibility for and authority to accomplish program objectives for development, production, and sustainment to meet the user's operational needs. The PM shall be accountable for credible cost, schedule, and performance reporting to the MDA. (DODD 5000.1) **2**. Applies collectively to system program directors, product group managers, single managers, acquisition program managers, and weapon system managers. Operating as the single manager, the PM has total life cycle system management authority. **Note**: This AFI uses the term "PM" for any designated person in charge of acquisition activities prior to MS A (i.e., before a technology project is officially designated an acquisition program).

**Prototype**—A model suitable for evaluation of design, performance, and production potential. (JP 1-02) **Note:** The Air Force uses prototypes during development of a technology or acquisition program for verification or demonstration of technical feasibility. Prototypes may not be representative of the final production item. (AFI 99-103)

**Qualification Operational Test and Evaluation (QOT&E)**—A tailored type of IOT&E performed on systems for which there is little to no RDT&E-funded development effort. Commercial-off-the-shelf (COTS), non-developmental items (NDI), and government furnished equipment (GFE) are tested in this manner. (AFI 99-103)

**Qualification Test and Evaluation (QT&E)**—A tailored type of DT&E for which there is little to no RDT&E-funded development effort. Commercial-off-the-shelf (COTS), non-developmental items (NDI), and government furnished equipment (GFE) are tested in this manner. (AFI 99-103)

**Recoverability**—Following combat damage, the ability to take emergency action to prevent loss of the system, to reduce personnel casualties, or to regain weapon system combat mission capabilities. (*Defense Acquisition Guidebook*)

**Reliability**—The ability of a system and its parts to perform its mission without failure, degradation, or demand on the support system. (*Defense Acquisition Guidebook*)

**Research, Development, Test and Evaluation (RDT&E)**—The type of funding appropriation (3600) intended for research, development, test and evaluation efforts. (DOD 7000.14-R, *Department of Defense Financial Management Regulations (FMRS)*, Vol 2A, and AFI 65-601, *Budget Guidance and Procedures*, Vol I) **Note:** The term "research and development" (R&D) broadly covers the work performed by a government agency or the private sector. "Research" is the systematic study directed toward gaining

scientific knowledge or understanding of a subject area. "Development" is the systematic use of the knowledge and understanding gained from research for the production of useful materials, devices, systems, or methods. RDT&E includes all supporting test and evaluation activities. (AFI 99-103)

**Responsible Test Organization (RTO)**—The lead government developmental test organization on the ITT that is qualified to conduct and responsible for overseeing DT&E. (AFI 99-103)

**Risk—1.** A measurable probability of consequence associated with a set of conditions or actions. (*Glossary, Defense Acquisition Acronyms and Terms*) **2.** Probability and severity of loss linked to hazards. (JP 1-02) **3.** A subjective assessment made regarding the likelihood or probability of not achieving a specific objective by the time established with the resources provided or requested. It also refers to overall program risk. (*Defense Acquisition Guidebook*)

**Safety Release**—A formal document issued to a user test organization before any hands-on use or maintenance by personnel. The safety release indicates the system is safe for use and maintenance by typical user personnel and describes the system safety analyses. Operational limits and precautions are included. The test agency uses the data to integrate safety into test controls and procedures and to determine if the test objectives can be met within these limits. (DAU's *Test and Evaluation Management Guide*)

**Seamless Verification**—A concept for structuring test and evaluation (T&E) to more effectively support the requirements and acquisition processes so new capabilities are brought to operators more quickly. Seamless verification promotes using integrated testing procedures coupled with tester collaboration in early requirements definition and system development activities. It shifts T&E away from the traditional "pass-fail" model to one of providing continuous feedback and objective evaluations of system capabilities and limitations throughout system development. (AFI 99-103)

**Specification**—A document intended primarily for use in procurement which clearly and accurately describes the essential technical requirements for items, materials, or services, including the procedures by which it will be determined that the requirements have been met. Specifications may be prepared to cover a group of products, services, or materials, or a single product, service, or material, and are general or detail specifications. (*Glossary, Defense Acquisition Acronyms and Terms*)

## Support Equipment (SE)—

**Peculiar SE**—SE under development in support of the system being tested.

**Common SE**—Fielded SE that supports existing systems used in dedicated OT&E.

Unique SE—Contractor or Government furnished SE for RDT&E use only.

**Survivability**—The capability of a system and crew to avoid or withstand a man-made hostile environment without suffering an abortive impairment of its ability to accomplish its designated mission. Survivability consists of susceptibility, vulnerability, and recoverability. (*Defense Acquisition Guidebook*)

**Sustainment—1.** The provision of personnel, logistic, and other support required to maintain and prolong operations or combat until successful accomplishment or revision of the mission or of the national objective. (JP 1-02) **2.** The Service's ability to maintain operations once forces are engaged. (AFDD 1-2, *Air Force Glossary*) **3.** Activities that sustain systems during the operations and support phases of the system life cycle. Such activities include any investigative test and evaluation that extends the useful military life of systems, or expands the current performance envelope or capabilities of fielded systems.

Sustainment activities also include T&E for modifications and upgrade programs, and may disclose system or product deficiencies and enhancements that make further acquisitions necessary.

**Testable**—The attribute of being measurable with available test instrumentation and resources. **Note:** Testability is a broader concept indicating whether T&E infrastructure capabilities are available and capable of *measuring* the parameter. The difference between testable and measurable may indicate a test limitation. Some requirements may be *measurable* but not *testable* due to T&E infrastructure shortfalls, insufficient funding, safety, or statutory or regulatory prohibitions. (AFI 99-103)

**Test and Evaluation (T&E)**—The act of generating empirical data during the research, development or sustainment of systems, and the creation of information through analysis that is useful to technical personnel and decision makers for reducing design and acquisition risks. The process by which systems are measured against requirements and specifications, and the results analyzed so as to gauge progress and provide feedback. (AFI 99-103)

**Test and Evaluation Master Plan (TEMP)**—Documents the overall structure and objectives of the T&E program. It provides a framework within which to generate detailed T&E plans and it documents schedule and resource implications associated with the T&E program. The TEMP identifies the necessary developmental, operational, and live-fire test activities. It relates program schedule, test management strategy and structure, and required resources to: COIs; critical technical parameters; objectives and thresholds documented in the requirements document; and milestone decision points. (DAU's *Test and Evaluation Management Guide)* **Note:** All references to the TEMP in this AFMAN include the SAMP or LCMP, whichever is applicable according to AFI 63-107, *Integrated Product Support Planning and Assessment*. The TEMP should be included as an annex to the LCMP.

**Test and Evaluation Organization**—Any organization whose designated mission includes test and evaluation. (AFI 99-103)

Test and Evaluation Strategy—The overarching integrated T&E plan for the entire acquisition program that describes how operational capability requirements will be tested and evaluated in support of the acquisition strategy. Developed prior to Milestone A, the T&E strategy addresses modeling and simulation, risk and risk mitigation, development of support equipment, and identifies how system concepts will be evaluated against mission requirements, among other things. The T&E strategy is a precursor to the test and evaluation master plan. (AFI 99-103)

**Test Deferral**—The delay of testing and/or evaluation of a specific critical technical parameter, operational requirement, or critical operational issue to a follow-on increment. (AFI 99-103)

**Test Integrated Product Team (TIPT)**—Any temporary group consisting of testers and other experts who are focused on a specific test issue or problem. There may be multiple TIPTs for each acquisition program. (AFI 99-103)

**Test Limitation**—Any condition that hampers but does not preclude adequate test and/or evaluation of a critical technical parameter, operational requirement, or critical operational issue during a T&E program. (AFI 99-103)

Test Resources—A collective term that encompasses all elements necessary to plan, conduct, and collect/ analyze data from a test event or program. Elements include test funding and support manpower (including temporary duty costs), test assets (or units under test, test asset support equipment, technical data, simulation models, test beds, threat simulators, surrogates and replicas, special instrumentation peculiar to a given test asset or test event, targets, tracking and data acquisition, instrumentation,

equipment for data reduction, communications, meteorology, utilities, photography, calibration, security, recovery, maintenance and repair, frequency management and control, and base/facility support services. (DAU's *T&E Management Guide*)

**Test Team**—A group of testers and other experts who carry out integrated testing according to a specific test plan. **Note:** A combined test force (CTF) is one way to organize a test team for integrated testing. (AFI 99-103)

**Threshold**—A minimum acceptable operational value below which the utility of the system becomes questionable.

User—See Operator.

**Verification, Validation and Accreditation (VV&A)**—VV&A is a continuous process in the life cycle of a model or simulation as it gets upgraded or is used for different applications. (AFI 16-1002, *Modeling and Simulation (M&S) Support to Acquisition*)

**Verification**—Process of determining that M&S accurately represent the developer's conceptual description and specifications.

**Validation**—Rigorous and structured process of determining the extent to which M&S accurately represents the intended "real world" phenomena from the perspective of the intended M&S use.

**Accreditation**—The official determination that a model or simulation is acceptable for use for a specific purpose.

Waiver—A decision not to conduct OT&E required by statute or policy. (AFI 99-103)

#### **Attachment 2**

## ACQUISITION STRATEGY AND SCHEDULE

- **A2.1.** Ensure early operational tester (AFOTEC or MAJCOM) involvement when developing the acquisition strategy to ensure the T&E Strategy can provide needed support. (PM) (See A7)
- **A2.2.** Develop realistic, achievable, "event-driven" acquisition and test schedules and ensure they are "harmonized" throughout all program documents. "Success oriented" schedules should be avoided. (PM)
- **A2.3.** Congressional and PPBE schedule constraints must be incorporated into the acquisition schedule. (PM)
- **A2.4.** Ensure sufficient and timely RDT&E funding and procurement appropriations are programmed during each budget cycle to keep the program in technical balance. (PM, OTA)
- **A2.5.** Plan the final certification briefing not later than 45 days (or as mutually agreed) prior to starting dedicated operational testing to allow sufficient time to address any remaining issues. (PM)
- **A2.6.** Schedule sufficient numbers of certification reviews using the certification process. Frequency of reviews should increase as the program nears the start of dedicated OT&E. (PM)
- **A2.7.** Resolve open issues, particularly with requirements, sufficiently early to permit orderly planning and transition to dedicated OT&E. (PM)
- **A2.8.** If an EA strategy is used, a clear distinction must exist between increments for determining what will be tested, produced and/or fielded. (PM, User) (See A4, A7)
  - A2.8.1. Operational capabilities are clearly assigned to specific increments.
  - A2.8.2. Provisions exist for developing and operationally testing subsequent increments after the initial increment is complete.
- **A2.9.** Ensure means exist for efficiently changing the contract in response to changes in the CBRD. (PM)
- **A2.10.** Ensure the PMD reflects the most current program direction. (PM)

Primary References:

DODI 5000.2

DAG, Chapters 2 & 9

AFI 63-101

AFI 99-103

AFI 10-601

# **ANALYSIS OF ALTERNATIVES (AOA)**

- **A3.1.** The AoA (if required) may require updating, re-validation, and approval at the appropriate level prior to each MS. (User)
- **A3.2.** All reasonable alternatives must be objectively described. The military worth of the final set of alternatives must be clearly identified. (User)
  - A3.2.1. All relevant costs must be identified, preferably using objective engineering and business estimates using accepted Air Force cost analysis principles and processes. (PM)
  - A3.2.2. All assumptions and constraints must be explicitly identified and supported by the latest CBRD, other requirements document AoA guidance documents, or reasonable basis determined by the AoA sponsoring agency. (User)
  - A3.2.3. Acceptable ranges of performance must be established using rigorous cost-benefit, trade-off, and sensitivity analyses to show decision makers when and where certain degradations in system cost or performance yield outcomes that no longer satisfy the mission need. (User)
- **A3.3.** MOEs must reflect operational utility and show how they were derived from the requirements documents. (User)
  - A3.3.1. MOEs at the operational task level must be "testable" in order to develop DT&E and OT&E plans and concepts. MOEs must be developed as early as possible and agreed to between user and tester. (User)
  - A3.3.2. The AoA's MOEs, MOPs, and other criteria must be linked to system performance thresholds stated in the latest threat and requirements documents and "track" throughout the program's development. (User)

Primary references:	
AFI 10-601	

# CAPABILITY BASED REQUIREMENTS DOCUMENTS (CBRD)

- **A4.1.** The appropriate CBRD (i.e., ICD, CDD, or CPD) must be coordinated and approved at appropriate levels prior to each milestone, after major program changes, and early enough to develop the OT&E test concept and plan. (User)
- **A4.2.** The CBRD must be based on the SPG, JPG, Joint Vision, JOpsCs, Air Force Vision, and long-range planning inputs from Joint and Air Force concepts. (User)
- **A4.3.** The CBRD's capabilities must accurately flow down through the AoA, acquisition strategy, and TEMP to the OT&E concept and OT&E plan. (User)
- **A4.4.** The proposed system design must satisfy projected operational requirements in the CBRD and SPG. (PM)
- **A4.5.** The system must provide the needed capabilities against the most current validated threat described in the system's threat documents. (PM)
  - A4.5.1. Ensure M&S requirements are identified early to enable programmed funding. (PM) (See A18)
- **A4.6.** Joint, multi-national, multi-departmental, or multi-service uses described in the CBRD must be addressed during the system's development. (PM)
- **A4.7.** All thresholds and objectives must be stated in operational terms and defined in measurable, beneficial increments of capability. (User)
- **A4.8.** CBRDs must be stated in such a manner that "testable" MOEs and MOPs can be developed. MOEs must be quantitatively measurable through analytically-based evaluation methods when possible. (User)
- **A4.9.** An RCT must be attached that accurately summarizes the system characteristics and capabilities described in the CBRD. The RCT must be up-to-date and in the proper format. (User)
- **A4.10.** All CTPs, KPPs, MOEs, MOSs, threats, definitions, and other criteria must be consistent (harmonized) between the most current support documents (e.g., CBRD, system threat assessment, AoA, Air Force concepts, APB). (User)
- **A4.11.** If increments of operational capability are planned, the CPD must be updated to describe the next increment prior to development of the OT&E plan. (User)
- **A4.12.** Changes must be finalized and open issues resolved early enough to ensure no adverse impacts on the successful completion of dedicated OT&E. (User)
- **A4.13.** The CBRD and RCM must contain a complete audit trail documenting rationale for all requirements changes, including changes from the APB. (User)

- **A4.14.** Systems with no requirement to "protect users in combat" according to Title 10 §2366 must not be listed as "covered systems." (User)
- **A4.15.** The CBRD must state the appropriate mission assurance category and confidentiality levels as defined in DODI 8500.2. (User)
  - A4.15.1. IA capabilities must state levels of assurance (Mission Assurance Category and Confidentiality Level) necessary by which protection, detection, reaction and restoration capabilities ensure appropriate availability, integrity, authentication, confidentiality, and non-repudiation of system information. (User) (See A10)

Primary references:

CJCSI 3170.01

CJCSI 6212.01

AFI 10-601

AFI 10-602

AFI 99-103

# THREAT DOCUMENTS

- **A5.1.** Threat assessment document(s) must remain valid and current with updates made prior to each MS. (User)
- **A5.2.** The system threat assessment document must be approved by AF/A2. For ACAT I programs, the STAR must be validated by DIA. (User)
- **A5.3.** The system's threat assessment document(s) must be consistent with current DOD threat projections and accurately reflected in the CBRD and AoA. (User)
- **A5.4.** Sufficient threat detail must be provided to support system R&D and the development of realistic operational mission scenarios in support of the ITP, OT&E plan, and schedules. (PM)
  - A5.4.1. All threats must be described in system-specific terms. (PM)
  - A5.4.2. Threat "shot doctrine" and employment tactics must be described. (PM)
  - A5.4.3. The "reactive" threat and potential countermeasures must be described. (PM)
  - A5.4.4. Sources for projections and areas of uncertainty must be cited. (PM)

Primary References:

CJCSI 3170.01

AFI 10-601

AFI 14-111

# INTEGRATED TEST TEAM (ITT) STANDUP AND ITT CHARTER

- **A6.1.** New-start programs should direct establishment of an ITT in the initial ADM. (Every program requires an ITT regardless of how long the program has been in existence.) (PM)
- **A6.2.** A current charter describes ITT activities, membership, goals, responsibilities, and operating procedures. (PM)
  - A6.2.1. The ITT is co-chaired by representatives from the program office and the operational test organization. (PM)
  - A6.2.2. The ITT charter covers the entire life cycle of the program. (PM)
  - A6.2.3. If the system comes under an overarching ITT of related systems, the ITT Charter must have provisions for managing multiple systems. (PM)
- **A6.3.** The ITT directs formation of sub-groups to handle specific tasks and responsibilities. (ITT)
- **A6.4.** Research is done to find and nominate an RTO to the PEO or decision review authority. (ITT)
- **A6.5.** A common T&E data base is established. (PM)
  - A6.5.1. Common standards for data measurement and common formulas, definitions, and terms are established. (PM)

Primary References:	
AFI 99-103	

#### TEST AND EVALUATION STRATEGY

- **A7.1.** The outline and contents parallel the outline and contents of the TEMP template in the *Defense Acquisition Guidebook*. (ITT)
- **A7.2.** All T&E organizations and types of test activities (M&S, interoperability certification, information assurance testing, LFT&E, contractor testing, etc.) are fully integrated into an efficient continuum. (ITT)
  - A7.2.1. Contractor-conducted vs Government-conducted DT&E are clearly distinguished and mutually supportive. (PM, RTO)
  - A7.2.2. Oversight of all DT&E is described and who will do it. (RTO)
  - A7.2.3. Acceptable Service test processes and procedures are used. (PM)
- **A7.3.** The requirements strategy (as reflected in the ICD, CDD, and CPD) and acquisition strategy are fully supported. (PM) (See A2)
- A7.4. Risk identification and mitigation methods and techniques are described. (PM)
- **A7.5.** If an EA strategy is used, a clear distinction must exist between increments for determining what will be tested, produced and/or fielded. (PM, User) (See A2, A4)
- **A7.6.** The known MOEs, MOSs, CTPs, and COIs are listed. (ITT)
- **A7.7.** Operational testing must be scheduled at key points prior to key decisions when transitioning between development stages. (PM)
  - A7.7.1. OAs are scheduled to support long-lead and low-rate production decisions; increments of EA programs; and the PM's periodic need for updated data about system capabilities. (PM)
  - A7.7.2. The proper form of OT&E (e.g., IOT&E) is scheduled to support a beyond-LRIP and/or fielding decision. (OTA)
- **A7.8.** Inputs and coordination are obtained from OSD(AT&L) and OSD/DOT&E if the program is on OSD T&E Oversight. (PM)
- **A7.9.** All decision reviews (i.e., Milestone C, LRIP, FRP, fielding) are supported by an operational test and evaluation. (ITT)

Primary References:

DODI 5000.2, Enclosure 5

DAG, Chapter 9

AFI 99-103

# AIR FORCE CONCEPTS

- **A8.1.** The Air Force concepts must describe expected system employment concepts, strategies, methods, and tactics in concert with the latest SPG and CBRD. (User)
  - A8.1.1. Sufficient detail must permit early development of operationally realistic scenarios and tactics for the OT&E test concept and test plans. (User)
- **A8.2.** Operational effectiveness requirements, criteria, thresholds, objectives, and definitions in the CBRD must accurately flow down (be linked) to the Air Force concepts, which must in turn be linked to the OT&E test concept and OT&E plan. (User)
  - A8.2.1. Changes in the CBRD, system threat assessment document, AoA, logistics support concepts (LSC), and TEMP must be analyzed for potential impacts on the Air Force concepts, which in turn affect T&E plans. (User)
- **A8.3.** Air Force concepts must support development of operationally relevant DT&E and OT&E scenarios. (PM)

Primary References:

CJCSI 3170.01

AFI 10-601

AFI 10-401

AFPD 10-28

# LOGISTICS SUPPORT CONCEPTS (LSC) AND STRATEGIES

- **A9.1.** LSCs must describe the optimal system maintenance strategies, concepts, and methods based on the CBRD's requirements. (User)
  - A9.1.1. The system must use an acceptable inter-Service, organic, and/or contractor mix. (PM)
  - A9.1.2. LSCs must identify potential high-risk and problem areas (such as long lead items, TOs, support equipment, training). (User)
- **A9.2.** Logistics and readiness criteria, thresholds, objectives, and definitions in the CBRD must accurately flow down (be linked) to the LSCs, which must in turn be linked to the MOEs and MOPs in the OT&E concept and plan. (User)
- **A9.3.** LSC strategies and plans must be sufficiently detailed to support early development of the OT&E concept and OT&E plan. (User)
- **A9.4.** Realistic suitability test scenarios that support the integrated test plan must be developed from the LSC and other Air Force concepts. (PM)
- **A9.5.** The system must be supportable in dedicated OT&E using the LSC's strategies and plans. (PM)
- **A9.6.** The system's design must successfully address the quantitative and qualitative constraints identified in the LSC. (PM)
- **A9.7.** The DOTMLPF elements must be sufficient to support the LSC and maintenance plan during dedicated OT&E. (OTA)
- **A9.8.** The SORAP has determined the optimal maintenance posturing decisions needed to support warfighter operational requirements. (PM)
- **A9.9.** A reliability and maintainability (R&M) growth plan should be developed and coordinated if required. (PM)
- **A9.10.** A LCMP must integrate the acquisition and product support strategies throughout the system's entire life cycle. The LCMP must support Milestone B and follow-on decisions. (PM) **Note:** Space systems are exempt from this requirement. **Note:** After June, 2005, SAMPs and Product Support Plans will be combined into LCMPs.

Primary References:

AFI 10-602

AFI 21-302(I)

AFI 63-107

AFPD 10-28

Reliability, Availability, Maintainability (RAM) Primer (formerly DOD 3235.1-H, Test and Evaluation of System Reliability, Availability and Maintainability, A Primer)

# INFORMATION TECHNOLOGY (IT) AND NATIONAL SECURITY SYSTEMS (NSS)

- **A10.1.** The NR-KPP is defined in the CBRD, consists of testable characteristics, and contains performance measures required for the timely, accurate, and complete exchange and use of information. (User)
  - A10.1.1. Architecture products (e.g., OV-5, OV-6, and SV-1 to SV-7) are developed and available to the test community. (User)
  - A10.1.2. Key interface profiles are identified and complied with as applicable. (User)
  - A10.1.3. IA capabilities are planned and designed into system specifications and configurations using the latest threat estimates. (PM)
    - A10.1.3.1. DAA and an IA manager have been assigned. (PM)
    - A10.1.3.2. MAC and confidentiality levels are identified in requirements documents and the TEMP. (User) (See A4)
    - A10.1.3.3. The IA strategy is complete and available to the T&E community. (PM)
    - A10.1.3.4. DIACAP (or equivalent process) is implemented and the T&E community invited to observe process activities. (PM, RTO)
  - A10.1.4. The HPT's architecture expert has ensured compliance with the Net-Centric Operations and Warfare Reference Model (NCOW-RM) and provided a compliance statement to the program office. (User)
- **A10.2.** The ISP, SCG, and all DIACAP documents (including CONOPS, Information System Security Policy, Certification Test and Evaluation Plan and Procedures, Certification and Accreditation Statement, System Documentation, COOP, and Disaster Recovery Plan) are complete and available to the T&E community as early as possible. (PM)
  - A10.2.1. ISP, SCG, DIACAP documentation, and PPP are consistent with the TEMP, T&E Strategy, and support T&E execution activities. (PM)
- **A10.3.** System IA training for DAA representatives, Information Systems Security Officer, security systems administrators, and users is available and completed. (PM)
  - A10.3.1. Fully trained blue teams are used to conduct passive and active scans to reveal system/network vulnerabilities, verify system protection and detection capabilities, and complete a NetRA or equivalent as outlined in the TEMP and ISP. (RTO)
  - A10.3.2. Fully trained red teams are used as opposition forces to conduct penetration testing for assessing the IA posture of the system/network as part of a vulnerability analysis assessment or equivalent as outlined in the TEMP and ISP. (RTO)
- **A10.4.** NetRA and other interoperability or net-ready certification activities are complete. (PM, RTO, JITC)
  - A10.4.1. All developer/test passwords, password scripts, and accounts in use during system development are deleted prior to operational testing. (PM)

- A10.4.2. Compliance with IA vulnerability alerts (IAVA) will not impact any other type of system certification or potentially invalidate test data. (PM, RTO)
- A10.4.3. Data passed to and from other interoperable systems must be compatible. (PM)
- A10.4.4. JITC has provided an OTRR Interoperability Statement as required. (PM)
- A10.4.5. Applicable items of the SISSU checklist have been addressed. (PM)
- A10.4.6. An Interim Authority to Operate or Approval to Operate memo has been provided by the DAA. (PM)
- **A10.5.** The USAF Electromagnetic Compatibility Program and Radio Frequency Spectrum Management guidelines are complied with. (PM)
- **A10.6.** Other systems and subsystems required to interoperate with the test articles (including external systems) are available. (PM, OTA) (See A24)

Primary References:

CJCSI 6212.01

DODI 8500.2

DODI 8510.01

AFPD 33-1

AFPD 33-2

National Security Telecommunications and Information Systems Security Policy (NTISSP) No.11 and No.12

IT Lean Guidebook

#### **TEMP OR SAMP**

- **A11.1.** The TEMP must be updated, coordinated, and approved at appropriate levels prior to each MS and after major program changes. (PM) (See A9) **Note**: SAMPs must transition to LCMPs beginning in 2005. Existing SAMPs may remain in effect until updated to an LCMP.
  - A11.1.1. Open issues must be addressed and resolved before submission to HQ USAF. Changes required by OSD or other decision authorities must be incorporated as agreed. (PM)
  - A11.1.2. Coordination must be timely and efficiently planned to minimize chances of late rejection and negative impacts on dedicated OT&E. (PM)
- **A11.2.** Level of detail must be appropriate for the stage of development, and "TBDs" eliminated as much as possible. (PM)
- **A11.3.** The TEMP must accurately reflect the most recent CBRD, system threat assessment document, LSC, Air Force concepts, and AoA. (PM)
- **A11.4.** The TEMP must clearly summarize relationships between: 1) the T&E Strategy, program schedule, and required resources; and 2) CBRD parameters, COIs, CTPs, MOEs, MOSs, other evaluation criteria, and MS decision points. (PM)
  - A11.4.1. The OT&E concept and plan must be executable in terms of structure, schedule, and resources. (OTA)
  - A11.4.2. Dedicated OT&E test resource shortfalls or limitations potentially impacting dedicated OT&E must be identified and discussed in the TEMP. (OTA)
  - A11.4.3. Describe the M&S assets needed for dedicated OT&E. (OTA)
  - A11.4.4. Ensure M&S assets are VV&A'ed and their use is approved. (OTA, PM) (See A18)
  - A11.4.5. If LFT&E is required, include the LFT&E strategy in the TEMP. (PM) (See A17)
- **A11.5.** The TEMP must describe what DT&E, OT&E, or integrated T&E has done or will do to ensure the system has the potential to meet operational requirements in dedicated OT&E. (PM)
  - A11.5.1. Show how all critical issues and MOEs and MOSs will be addressed in dedicated OT&E. (OTA)
- **A11.6.** Rationale and provision must be made for any planned OT&E deferred beyond dedicated OT&E into FOT&E or follow-on increments. (PM)

Primary References:

DAG, Chapter 9

AFI 99-103

AFI 63-101

AFI 63-107

#### TEST PLANS THAT ARE INTEGRATED

- A12.1. Ensure integrated test planning starts as early as practical to make T&E schedules more efficient and eliminate duplication of effort. (PM)
  - A12.1.1. A rigorous SEP identifies how T&E will be used to achieve program goals and technical results. (PM)
  - A12.1.2. DT&E and OT&E plans and concepts are structured so that OT&E can capture and use DT&E data to reduce OT&E requirements. (ITT) (See A14, A15, A23, A27)
  - A12.1.3. Dedicated operational test and developmental test objectives are not compromised. (ITT)
- **A12.2.** Definitions, formulas, and evaluation criteria used to determine operational effectiveness and suitability must be consistent between all individual test plans and T&E documents. (ITT)
- A12.3. OAs are planned at strategic points in the development program. (OTA) (See A11)
- **A12.4.** A common T&E data base is used to archive all T&E data from all test organizations. (PM)
  - A12.4.1. Parameters and formats are agreed upon between all test teams. (ITT)
  - A12.4.2. Test item configurations are rigorously controlled. (PM) (See A19, A23)
- **A12.5.** Integrated test matrices depict all T&E events and who will accomplish them. (ITT)
  - A12.5.1. Duplication and voids in testing are minimized. (ITT) (See A23)
  - A12.5.2. A prudent number of backup resources (e.g., test assets, funds) are available to supplement all testing if planned integrated DT&E/OT&E data is unusable or unavailable. (PM) (See A23)

Primary References:

DODD 5000.1

DODI 5000.2, Enclosure 5

DAG, Chapters 2 and 9

AFI 99-103

## PROGRAM PROTECTION AND SECURITY

- **A13.1.** The system's SCG and PPP are current. (PM)
  - A13.1.1. Computer system security protection measures are accomplished and current. (PM)
  - A13.1.2. The TPP (if required) is linked to the PPP and is current. (PM)
- **A13.2.** The system OPSEC plan must be current and system engineering security requirements accomplished. (PM)
  - A13.2.1. Identify and resolve any disconnects between Service and system SCGs. (PM)
  - A13.2.2. Ensure secure communications and/or frequencies (if required) are in place to support system-level DT&E and dedicated OT&E. (PM)
  - A13.2.3. Ensure data encryption, COMSEC materials, and encoding devices are available if required. (PM)
  - A13.2.4. Ensure security measures and requirements (such as TEMPEST and HAVE HEMP) are accomplished and current. (PM)
- A13.3. Identify security constraints and their impacts on dedicated OT&E. (OTA)
- **A13.4.** Security clearances and required security and COMSEC training for test team personnel must support the dedicated OT&E plan and schedule. (OTA)
- A13.5. Security requirements from the SISSU checklist must be addressed. (PM)

Primary References:	
DAG	

AFPD 63-17

#### **CONTRACTOR TESTING**

- A14.1. Ensure all system specifications and contractor requirements reflect the latest CBRD. (PM)
- **A14.2.** Ensure comprehensive contractor test plans for development, qualification, and production acceptance testing are in place. (C)
  - A14.2.1. Requirements and specifications must flow down accurately and clearly from prime contractors to subcontractors. (C)
  - A14.2.2. Contractor test strategies and methods must determine if all aspects of the specification and the CBRD can be met. (RTO)
  - A14.2.3. Test events should be performed under operationally relevant conditions and scenarios as much as possible. (C)
  - A14.2.4. Sub-system and system pass/fail specification thresholds must be directly traceable to the most current CBRD. (PM)
  - A14.2.5. A realistic, attainable, event-driven test schedule must be proposed and funded. (C)
  - A14.2.6. All contractor test data must be available in the system's common T&E data base. (PM)
  - A14.2.7. Ensure contractor testing is included in the ITP and described in the T&E Strategy and/or TEMP. (PM) (See A11, A12)
- **A14.3.** Contractor testing must demonstrate that the system and/or components are meeting the CTPs at prescribed threshold levels and within defined time frames at each step in development. (C)
  - A14.3.1. Government systems engineering analysis should determine if test results support achievement of the spec and if the system is projected to meet operational requirements. (RTO)
- **A14.4.** Ensure contractor personnel will not be involved in dedicated OT&E except where permitted by law. (OTA) (See A32)
- **A14.5.** Available government facilities are used in contractor testing wherever cost-effective, available, and feasible. (PM)
- **A14.6.** A deficiency resolution system must be in place and accessible to all test organizations to identify, track, and resolve test failures. (C) (See A20)
  - A14.6.1. The contractor's DR process must be compatible with the Government's DR process. (PM)
  - A14.6.2. All test failures and resultant system design changes must be documented and analyzed. Tests must be repeated as necessary to certify specification compliance. (C)
  - A14.6.3. Document all changes to specification threshold (pass/fail) values and rationale. (PM)
- **A14.7.** Contractor T&E data and information must be available in the required formats for Government review for impacts on DT&E and dedicated OT&E. (PM)

**A14.8.** Planned contractor testing must be completed according to the contract before government acceptance and dedicated OT&E. (C)

A14.8.1. Contractor testing deferred beyond government acceptance of the system is documented for final certification of system readiness. (PM)

Primary References:

AFI 99-103

TO 00-35D-54

# **DEVELOPMENTAL TEST AND EVALUATION (DT&E)**

- **A15.1.** CBRD requirements must accurately flow down into Government DT&E plans and be demonstrated during contractor and government DT&E. (PM)
- **A15.2.** When design-cost-performance trade-offs are made that may impact CBRD requirements, user concurrence must be obtained and documented where appropriate. (PM)
- **A15.3.** The DT&E schedule and testing must be planned and executed to allow sufficient time to certify system OT&E readiness, start and complete dedicated OT&E before FRP or fielding. (PM)
  - A15.3.1. DT&E must validate that contractor testing is complete, or that a plan exists to finish testing. (RTO) (See A14)
  - A15.3.2. Sufficient suitability testing must be conducted to permit credible predictions about system RM&A. (RTO) (See A9)
  - A15.3.3. The system must demonstrate the capability to satisfy each of the 14 elements of operational suitability and the ten logistics support elements. (PM) (See A9, A25, A27, A30, A32, A33)
- **A15.4.** A government-run DR system must be in place in support of DT&E and OT&E for identifying, tracking, reporting, and resolving DRs. (PM) (See A20)
- **A15.5.** A formal process is in place to control and track system configuration during DT&E that will support dedicated OT&E. (PM) (See A19)
  - A15.5.1. The system design must be stabilized sufficiently early with no major changes implemented in the OT&E test articles. (PM) (See A21, A22, A19)
- **A15.6.** Sufficient operationally relevant DT&E must be done, culminating in a "dress rehearsal" in the final phase, to determine if CBRD requirements can be met before dedicated OT&E. (RTO)
  - A15.6.1. Sufficient testing must be done with other systems to support end-to-end security, information assurance, and interoperability certifications. (PM) (See A10)
  - A15.6.2. Required levels of performance must be demonstrated in the intended operational environment based on the CBRD, Air Force concepts, strategies, and plans. (PM) (See A22)
- A15.7. LFT&E results (if required) must be available before start of dedicated OT&E. (PM) (See A17)
- **A15.8.** SEEK EAGLE should be completed for "threshold systems" prior to dedicated OT&E. If not, ensure flight clearances are available for use in dedicated OT&E. (PM)
- **A15.9.** For integrated T&E, minimize duplication and voids in testing and the use of facilities. (OTA) (See A11, A12, A14, A15, A23, A24)
  - A15.9.1. DT&E data formats and parameters are compatible with other tests to maximize data availability in the common data base and usability for OT&E. (OTA) (See A12)

**A15.10.** An agreed-upon plan and rationale must exist (e.g., in the TEMP) for testing any areas or capabilities deferred past the start of dedicated OT&E. (PM)

A15.10.1. If there are any incomplete test areas, explain why and give impacts on dedicated OT&E. (RTO)

**A15.11.** Ensure sufficient interim DT&E results and conclusions are available to support certification of readiness for operational testing. (RTO) (See A14)

Primary References:

AFI 99-103

AFI 63-104

#### SOFTWARE DEVELOPMENT AND MATURITY

- **A16.1.** System functionality and maturity must be developmentally tested at the system level prior to starting dedicated OT&E. (PM) (See A21)
  - A16.1.1. If there are interoperability requirements, DT&E must take place at the system-of-systems level. (PM) (See A10)
- **A16.2.** Define software-related exit criteria for MS B. These criteria may be modified and/or criteria added/deleted in response to CBRD changes during system development. (PM)
- **A16.3.** Develop and implement a "requirements traceability" metric to measure adherence of software products (to include architecture, design, and code) to the CBRD. (PM) (See A4)
- **A16.4.** System level integration testing of software and hardware-software-firmware interfaces must be monitored, documented, and completed. (PM) (See A33)
- **A16.5.** Known software and firmware discrepancies affecting system performance or the dedicated OT&E must be properly documented and appropriate corrective action(s) taken. (PM) (See A20)
  - A16.5.1. The software must be analyzed for safety critical functions and determined acceptable for operational use. (PM)
- **A16.6.** Sufficient regression testing must be done at the unit, integration, and system-of-systems level to ensure changes do not result in additional defects. (PM)
- **A16.7.** Ensure effective software configuration management and control procedures are in place. (PM) (See A19)
- **A16.8.** Software manuals and documentation must be validated and up-to-date with the current software baseline in support of dedicated OT&E. (PM) (See A33)
- **A16.9.** Software and firmware configurations must be fully documented and "frozen" before starting dedicated OT&E. Changes must not be implemented during dedicated OT&E that would impact the configuration being fielded or produced. (PM) (See A19)
- **A16.10.** The software must be stable (i.e., operate error free for a reasonable length of time prior to dedicated OT&E). (PM) (See A22)
- **A16.11.** Facilities, tools, and manpower must be sufficiently representative to support the OT&E plan and schedule, and fielding of the software. (PM) (See A9, A27)

Primary References:

TO 00-35D-54

CJCSI 6212.01

DODD 5200.1

DODD 8500.2

AFI 16-1001

AFI 16-1002

AFI 63-1201

# LIVE FIRE TEST AND EVALUATION (LFT&E)

- **A17.1.** Review the most current threats and operational scenarios in the CBRD, threat documents, Air Force concepts, and AoA to determine if the system is a "covered system." (PM)
  - A17.1.1. Consult AF/TEP, users, and OSD/DOT&E (in that order) for concurrence with the determination of covered system status. (PM)
- **A17.2.** If the system is a covered system, determine LFT&E scope and complete a cost-benefit analysis. (PM)
- **A17.3.** If full-up LFT&E is determined to be cost-effective and practical, develop an LFT&E strategy, to include the level of funding, and submit to OSD/DOT&E for approval. (PM)
  - A17.3.1. Describe the LFT&E strategy in the TEMP and submit individual plans for "full-up system level" LFT&E to OSD/DOT&E. (PM)
  - A17.3.2. Fully integrate the LFT&E strategy and plans into the overall T&E Strategy and integrated test plan. (PM) (See A7, A11, A12)
  - A17.3.3. Plan for and fund LFT&E to be completed before start of dedicated OT&E. (PM)
- **A17.4.** If full-up LFT&E is determined <u>not</u> to be cost effective and practical, prepare an LFT&E waiver request and an alternate LFT&E plan for the decision review authority or PEO and OSD/DOT&E approval before MS B. (PM)
  - A17.4.1. Describe the alternate vulnerability/lethality strategy in the TEMP. (PM)
  - A17.4.2. Plan for and fund "alternate" LFT&E to be completed before start of dedicated OT&E. (PM)
- **A17.5.** Deficiencies identified during LFT&E that are to be corrected must be tracked and retested prior to certification for dedicated OT&E. (PM)
- **A17.6.** Fully comply with all system-specific congressional direction regarding LFT&E. (PM)
- **A17.7.** With regard to threat systems for LFT&E:
  - A17.7.1. Threat "shot doctrine" and employment tactics must reflect the contents in the CBRD, Air Force concepts, and threat documents. (PM)
  - A17.7.2. Threat systems and threat models must be VV&A'ed before use in LFT&E. (PM) (See A18)
  - A17.7.3. Identify limitations in the test threats and voids in covering the threat spectrum. Describe proposed fixes. (PM)
  - A17.7.4. Where limitations exist in test threat systems, obtain approval to fill gaps with M&S and alternative systems. (PM)
- **A17.8.** Develop a data reduction and common database for using all validated threat test data throughout the integrated test plan. (PM)

Primary References:

DAG, Chapter 9

AFI 99-103

# **MODELING AND SIMULATION (M&S)**

- **A18.1.** Ensure M&S requirements are identified in CBRDs in order to obtain funding and support for their development. (User) (See A4)
- **A18.2.** Develop an MSSP that links M&S requirements to the capabilities being developed and tested throughout the program (from the AoA through the MS C decision). (PM)
  - A18.2.1. Identify as early as possible the M&S support requirements, to include funding, over the entire system life cycle. The MSSP must address continuing ownership and maintenance of M&S assets after system fielding. (PM)
  - A18.2.2. Identify M&S linkages with planned interfacing and interoperable systems. (PM)
  - A18.2.3. Check for archived M&S tools (e.g., with AFMSRR) before building new M&S resources. (PM)
- **A18.3.** Ensure M&S assets will be available and usable for T&E as required. Testers must receive adequate training as required. (PM)
- **A18.4.** Develop an M&S V&V plan with a comprehensive schedule that supports the integrated test plan and the dedicated OT&E plan and schedule. (PM)
  - A18.4.1. Scenarios, test tools, and analysis tools required for DT&E must be adequately documented. (PM)
  - A18.4.2. The design engineering notebook data must be reviewed. Physics models can be V&V'ed, whereas operations analyses are subjectively V&V'ed. Empirical test data should be used to establish model credibility. (PM)
  - A18.4.3. Any M&S used to support dedicated OT&E must be accredited. (OTA)
- **A18.5.** If M&S will generate results used to support a fielding and/or FRP decision on an OSD T&E Oversight program, OSD/DOT&E must approve its use in dedicated OT&E. (OTA)

Primary References:

DODI 5200.40

AFI 14-206

AFI 16-1001

AFI 16-1002

# **CONFIGURATION MANAGEMANT PLAN (CMP)**

- **A19.1.** A CMP must be a key element of a rigorous systems engineering process. (PM)
  - A19.1.1. The systems engineering process must be used for all system components and support items (e.g., hardware, software, support equipment, spares, GFE). (PM) (See A21)
- **A19.2.** A CMP and configuration control mechanism must be used to ensure the orderly transition from one decision review to the next, and from development to production. (PM)
  - A19.2.1. The Government must have sufficient control or oversight over the configuration to ensure changes do not invalidate the results of dedicated OT&E. (PM) (See A21)
  - A19.2.2. The exact system configuration must be traceable throughout the program. (PM)
- **A19.3.** If known deficiencies remain in test articles before start of dedicated OT&E, the CMP must describe strategies for managing the following areas: (See A20, A21)
  - A19.3.1. System form, fit, and function must not be adversely affected as a result of each deficiency. (PM)
  - A19.3.2. The impacts of fixing before versus after dedicated OT&E must be assessed. (PM)
- **A19.4.** The system configuration must be stable and production representative before the start of dedicated OT&E. (PM) (See A21, A16)

Primary References:

AFI 21-102

AFI 63-1101

AFI 63-1201

#### **DEFICIENCY IDENTIFICATION AND RESOLUTION PROCESS**

- **A20.1.** A contractor-operated DR process, if established, will augment the official Government DR process. (C)
- **A20.2.** A Government-run DR process must be established and open to all stakeholders for promptly identifying, reporting, tracking, and resolving system deficiencies. (PM)
- **A20.3.** A MIPRB must ensure resolution of all DRs and list the impacts to dedicated OT&E. (PM)
- **A20.4.** A DR Review Board will periodically review, validate, and prioritize all open DRs. (PM)
  - A20.4.1. DRs should be rank-ordered, and the most critical worked first or as agreed by the user(s), operational tester, and RTO. (PM)
- **A20.5.** Open DRs from DT&E must not preclude successful conduct of dedicated operational testing and the achievement of operational requirements. (PM)
  - A20.5.1. Dedicated operational test results will not be invalidated due to deferred DR resolution. (PM)
  - A20.5.2. System form, fit, and function must not be affected if dedicated OT&E is conducted with any known deficiencies. (PM) (See A21)
  - A20.5.3. The DR analysis process must be complete and coordinated with users and testers prior to the start of dedicated OT&E. (PM)
- **A20.6.** Known DRs or capabilities deferred beyond the start of dedicated OT&E must be reviewed and prioritized by a DR Review Board and an impact analysis performed. (PM)
  - A20.6.1. Category I DRs must be fixed and closure verified according to an agreed upon plan. (PM)
  - A20.6.2. Category II DRs must be fixed and closure verified, or suitable work-arounds provided. (PM)
- **A20.7.** For DRs that cannot be resolved prior to start of dedicated OT&E, a plan exists for testing deferred capabilities and fixes after dedicated OT&E is done. (PM)
  - A20.7.1. The plan addresses how open DRs are tracked from increment to increment after IOT&E is complete. (PM)
- **A20.8.** A JRMET and a Test Data Scoring Board must be established to review all RM&A data. (ITT)

Primary References:

AFI 63-501

TO 00-35D-54

AFI 99-103

#### PRODUCTION REPRESENTATIVE TEST ARTICLES

- **A21.1.** Test articles (to include support equipment, software, GFE) must be as production-representative as possible to support the dedicated OT&E and schedule. (PM)
  - A21.1.1. Sufficient quantities of test articles must be available for dedicated OT&E. (PM)
  - A21.1.2. Test articles must have achieved stabilized performance. (PM)
  - A21.1.3. Test article requirements should be provided as early as possible to ensure sufficient lead time for procurement. (OTA)
- **A21.2.** Assess any configuration differences between pre-production and production test articles and the expected impact on the validity of dedicated OT&E. (OTA)
- **A21.3.** Other systems and subsystems required to interoperate with the test articles (including external systems) must be available to permit testing in an operationally realistic manner. (OTA) (See A10)
  - A21.3.1. These systems must be production representative or as close to production representative as possible. (PM)
  - A21.3.2. A process must be in place to manage interoperability with other required systems and subsystems. (PM) (See A10, A19)
  - A21.3.3. Embedded test instrumentation must be transparent to system performance and test execution. (PM)

Primary References:

DODI 5000.2, Enclosure 5

DAG

## SYSTEM PERFORMANCE

- **A22.1.** The system must demonstrate it is capable of meeting the CBRD's requirements (i.e., is operationally effective and suitable) in its intended operational environment using operationally relevant scenarios. (PM)
  - A22.1.1. MOEs, MOSs, MOPs, thresholds, objectives, and other test criteria in CBRDs must be reviewed. (PM)
  - A22.1.2. The system must demonstrate that it will meet criteria for FRP and/or fielding. (PM)
- **A22.2.** System DT&E must demonstrate that known deficiencies have been identified and corrected, fixes verified, or otherwise resolved. (PM) (See A20)
  - A22.2.1. Any remaining problem areas must have minimal to no impact on the outcome of dedicated OT&E. (PM)
- **A22.3.** System integration problems must be corrected to allow operators to satisfy mission requirements. The system must be ready for system-or mission-level testing. (PM)
  - A22.3.1. Integration <u>among</u> system components, subsystems, and external systems must optimize total system design and performance capabilities. (PM)
- **A22.4.** If the system was planned with an evolutionary acquisition strategy, describe what capabilities are lacking at this time and when they will be implemented. (PM)
- **A22.5.** LFT&E (if required) must be complete and achieve required (acceptable) levels of system survivability or lethality. (PM) (See A17)

## OPERATIONAL TEST AND EVALUATION PLAN

- **A23.1.** The OT&E test concept (if required) must be developed and briefed as early as feasible (but not later than 120 days before start of dedicated OT&E). (OTA) (See A12)
  - A23.1.1. The OT&E test concept must describe the characteristics of the operations and support environments and test scenarios the system will encounter in dedicated OT&E. (OTA)
  - A23.1.2. The OT&E concept and OT&E plan must be developed from the strategies in the LSC and other Air Force concepts. (OTA) (See A8, A9)
- **A23.2.** The dedicated OT&E plan must be developed, coordinated, and approved as early as feasible. If on OSD OT&E Oversight, OSD/DOT&E must approve the adequacy of the test plan NLT 60 days prior to dedicated OT&E start. (OTA)
- **A23.3.** A dedicated phase of rigorous, operationally realistic OT&E must be planned. (OTA)
  - A23.3.1. Sufficiently realistic testing, to include realistic scenarios, must emulate expected combat and peacetime environments. (OTA)
  - A23.3.2. COIs, MOEs, and MOSs must have clearly defined linkages to the CBRD, AoA, and threat documents and be summarized in the TEMP. (OTA)
  - A23.3.3. The elements of operational suitability and all logistics support elements must be addressed. (PM) (See A9, A25, A27, A30, A32, A33)
  - A23.3.4. Open issues and disconnects (e.g., with test methodologies, requirements, and MOEs) must be resolved prior to OT&E start. (OTA)
  - A23.3.5. Definitions, formulas, models, scenarios, and evaluation criteria must be standardized as much as possible between all test plans for the system. (OTA) (See A12, A15)
  - A23.3.6. M&S assets planned for dedicated OT&E should be as consistent as possible with the M&S assets used for the AoA and DT&E. (OTA) (See A3, A15)
  - A23.3.7. The OT&E plan must be coordinated with the other Service OTAs as required and their inputs integrated into the lead OTA plan. (OTA)
- **A23.4.** All T&E resources (e.g., M&S support, test articles, training, fault analysis, test facilities and ranges, contracting) must be identified. (OTA) (See A12, A24, A26, A27, A28, A29, A31, A32, A33)
- A23.5. An integrated DT&E and OT&E test plan must ensure the following: (ITT) (See A11, A12)
  - A23.5.1. DT&E and dedicated OT&E test objectives are not compromised as a result of integrated testing. (OTA)
  - A23.5.2. DT&E data can supplement dedicated OT&E as much as possible. (RTO)
  - A23.5.3. Test item configurations are rigorously controlled. (PM) (See A19)
  - A23.5.4. Duplication and voids in testing are minimized. (OTA)

- A23.5.5. A prudent number of backup resources (e.g., test assets, funds) are available to supplement dedicated OT&E if planned integrated DT&E/OT&E data is unusable or unavailable. (PM)
- A23.5.6. A plan exists for dry running test procedures. (OTA)
- **A23.6.** All OT&E limitations are described (e.g., lack of test articles, time, system capabilities, insufficient realism) that may impact the FRP or fielding decision. (OTA)
  - A23.6.1. Describe how these limitations (and any waivers) will be addressed in subsequent increments, FOT&E, FDE, and beyond. (OTA)
- **A23.7.** Threat "shot doctrine" and employment tactics must accurately reflect Air Force concepts and CBRD. (PM)
  - A23.7.1. The PM V&V's threat systems and M&S assets, and the OTA accredits them before use in dedicated OT&E. (PM, OTA) (See A18)

**NOTE:** The term OT&E includes IOT&E, FOT&E, MOT&E, QOT&E, FDE, and OUE as defined in AFI 99-103.

Primary References:

DODI 5000.2, Enclosure 5

DAG

AFI 99-103

#### TEST AND EVALUATION RESOURCES

- **A24.1.** T&E infrastructure shortfalls are identified in the T&E Strategy and TEMP. HQ USAF/TER is informed of shortfalls. (PM)
  - A24.1.1. Sufficient resources and funding must be available to start and sustain the planned OT&E program. (OTA)
- **A24.2.** Test ranges and facilities are properly equipped, manned, funded, scheduled, and personnel briefed before start of dedicated OT&E. (OTA)
- **A24.3.** Realistic targets (or V&V'ed simulators) must be in the most current operational configuration(s) and available in sufficient quantities. (PM) (See A17, A18)
  - A24.3.1. Ensure test threat systems and related support, including countermeasures and M&S assets, are identified and programmed as early as possible. (OTA)
  - A24.3.2. Sufficient threat densities, either in open-air or indoor facilities, must rigorously stress the system in as realistic a combat environment as possible. (OTA) (See A17)
- **A24.4.** Adequate test instrumentation and data reduction capabilities must be identified, funded, scheduled, and support agreements negotiated on utilization rates and data requirements. (OTA)
- **A24.5.** M&S assets (including simulators, test drivers, and scenarios) are accredited, scheduled, and available to support the OT&E plan and schedule. (OTA)
- **A24.6.** An Environmental Impact Study or assessment (if required) addressing Federal, State, Air Force, and local regulations must be completed and approved or waivers granted. (PM) (See A25)
- **A24.7.** Other systems and subsystems required to interoperate with the test articles, including external systems are available. (OTA) (See A10)

Primary References:

DOD 7000.14-R, Vol 2A

AFI 65-601, Chapter 14

AFI 99-109

# PROGRAMMATIC ENVIRONMENT, SAFETY, AND OCCUPATIONAL HEALTH EVALUATION (PESHE)

- **A25.1.** The system must be capable of being operated and maintained in its intended operational environment during dedicated operational testing with an acceptable level of ESOH risks. (PM)
- **A25.2.** All ESOH hazards with an assessed mishap risk level of "Serious" or "High" must be mitigated to an acceptable level and a safety release provided to the OTA before start of dedicated operational testing. (PM)
  - A25.2.1. The LSC and other Air Force concepts must be reviewed and ESOH constraints and limitations resolved. (PM)
  - A25.2.2. All system-related ESOH risks have been accepted at the appropriate management level prior to exposing people, equipment, or the environment to known hazards. A safety release must be provided to the OTA before start of dedicated operational testing. (PM)
  - A25.2.3. The safety release must transmit system ESOH hazard data to the operators, maintainers, and testers. (PM)
  - A25.2.4. Environmental impacts must be identified and mitigated or eliminated consistent within cost, schedule, and technical performance considerations. Data about environmental hazards must be provided to the OTA to support analyses in compliance with NEPA. (PM)
- **A25.3.** Verified preliminary TOs, and technical and procedural manuals that identify ESOH risks and mitigation measures must be available to support the dedicated operational test plan and schedule. (PM) (See A33)
- **A25.4.** Operator and maintenance personnel must have ESOH training completed in time to support the OT&E plan and schedule. (OTA) (See A26)
- A25.5. Formal certifications may be required from the following sources (among others): (PM)
  - A25.5.1. Non-nuclear Munitions Safety Board
  - A25.5.2. Directed Energy Weapons Safety Board
  - A25.5.3. Flight Safety Board
  - A25.5.4. Airframe Certification
  - A25.5.5. Range Safety
  - A25.5.6. Nuclear Weapons Center
  - A25.5.7. Institutional Review Board for protection of human subjects in testing
- **A25.6.** Obtain operational flight clearances or waivers for systems requiring release or jettison from aircraft. (OTA) (See A15)

A25.7. Ensure OSS&E policies and principles are employed throughout the system life cycle. (PM)

Primary References:

DoDI 5000.2, E5 & E7

DAG

MIL-STD-882D

AFI 32-7061

AFI 32-7086

AFI 40-402

AFI 63-125

AFI 63-1201

AFI 91-202

AFI 91-204

AFI 90-901

# OPERATIONAL TEST TEAM TRAINING

- **A26.1.** OT&E test team training requirements and assets are identified early and in sufficient detail. (OTA)
  - A26.1.1. For multi-Service and multi-national systems, any additional training requirements are identified. (OTA)
- **A26.2.** Required training must be adequately contracted for, funded, and scheduled to ensure completion when required in the OT&E plan and schedule. (PM)
  - A26.2.1. OT&E test team personnel must be proficiently trained in required T&E procedures and/or operational skills (i.e., Type I training) before the start of dedicated OT&E. (OTA)
  - A26.2.2. Training must include normal and emergency operations to operate and maintain the system(s) according to the LSC and other Air Force concepts. (PM)
- **A26.3.** Dry run test procedures before start of dedicated OT&E. (OTA)

Primary References:
AFI 36-2201, V2

# **SUPPORT EQUIPMENT (SE)**

- **A27.1.** Peculiar, common, and unique SE must be identified as early as feasible. (PM)
- **A27.2.** Peculiar SE and its required support (e.g., technical data, spares) must meet the maintenance times and capabilities stated in the CBRD. (PM) (See A22)
  - A27.2.1. Peculiar SE must be available in required quantities to support the OT&E plan and schedule. (PM)
  - A27.2.2. Peculiar software SE and its supporting technical data, compilers, manuals, etc., must be available if the Government maintains the software. (PM)
- **A27.3.** Peculiar SE must be in production representative configurations and fully interoperable and compatible with the system(s) it supports. (PM) (See A21)
  - A27.3.1. Assess any configuration differences between preproduction and production peculiar SE and the expected impact on the validity of dedicated OT&E. (PM) (See A19)
  - A27.3.2. The Government must have positive control or oversight over SE configurations. (PM) (See A19)
- **A27.4.** Common SE and unique SE must be identified and available in the required quantities to support the OT&E plan and schedule. (User)
- **A27.5.** SE training must be accomplished or scheduled to support the OT&E plan and schedule. (PM) (See A26, A32)

## SUFFICIENCY OF SPARES

- **A28.1.** Sufficient spares must be available to support test assets, test scenarios, and SE according to the OT&E plan and schedule. Support levels must be based on the total number of expected operational test events and hours. (PM) (See A9)
- **A28.2.** Spares repair procedures and capabilities (for blue suit and/or CLS) must be in place to support the OT&E plan and schedule. (PM) (See A32)
- **A28.3.** Provision must be made for timely failure confirmation and repair action reports to the OT&E test team. (PM) (See A32, A33)
- **A28.4.** The management concepts for primary operating stocks, war readiness spares support, and for battle damage repair must be estimated prior to OT&E plan development. (PM)
  - A28.4.1. Candidate spares for two-level maintenance must be identified. (PM)
  - A28.4.2. Spare levels for MRSP and BDRSK must be identified if required. (User)
- **A28.5.** A logistics support plan must be developed that accurately reflects the LSC and other Air Force concepts. (PM) (See A9)
  - A28.5.1. Identify the risks and limitations in the spares that support dedicated OT&E. For spares with limited availability, define how quickly they must be replenished. (PM)
  - A28.5.2. The projected number of spares and rates of replenishment must support the ops tempo of the dedicated OT&E. (PM)

#### SUPPORT AGREEMENTS

- **A29.1.** MOUs and MOAs should establish the availability of test and support resources needed for the OT&E plan and schedule. (OTA)
  - A29.1.1. For multi-Service testing, comply with the terms of the "MOA on Multi-Service Operational Test and Evaluation (MOT&E) and Operational Suitability Terminology and Definitions." (OTA)
- **A29.2.** Host base support agreements should be established for using required ranges, test facilities, airspace, frequencies, etc., and base support functions such as supply, transportation, and billeting. (OTA)
- **A29.3.** Support agreements should be established with other Government agencies for such functions as data processing, failure analysis, communications, and security. (OTA)
  - A29.3.1. Obtain agreements for testing interoperability, information assurance, network risk assessments, etc. (ITT) (See A10, A11)
- **A29.4.** Potential for conflict of interest must be strictly avoided, mitigated, or neutralized before any contractor is allowed to participate in the support of dedicated OT&E. (OTA) (See A32)

Primary References:	
AFI 25-201	

# PACKAGING, HANDLING, AND TRANSPORTATION

- **A30.1.** Shipping containers, packaging, handling, and transportation components and methods must be fully qualified and expected to meet the CBRD's requirements. (PM)
  - A30.1.1. Operationally relevant maintenance demonstrations and scenarios must be used. (PM)
- **A30.2.** Adequate numbers of production representative shipping containers, packaging, and transportation vehicles must be used to transport test articles to the dedicated OT&E sites. (PM)
- **A30.3.** Formal or preliminary technical data must be verified and available to support the dedicated OT&E plan and schedule. (PM) (See A33)
- **A30.4.** Shipping, transportation, receiving, and storage arrangements must be in place with the contractor and host base transportation offices to ensure timely shipping, receiving, and resource protection of test and support assets. (OTA)
- A30.5. OT&E test team maintenance personnel must be adequately trained. (PM) (See A26)

# **PERSONNEL**

- **A31.1.** Identify OT&E test team personnel requirements, including software maintenance skills and security clearances. The number of personnel and skill levels must be representative of the field (i.e., reflect the operational environment). (OTA)
- **A31.2.** Written agreements must be in place establishing the sources for required personnel. (OTA) (See A12, A29)
- **A31.3.** Estimates of maintenance requirements (in terms of man hours and personnel) for LRUs, subsystems, and the full system must be available. (PM) (See A9, A25)
- **A31.4.** Contractor support (ICS and CLS) must be identified. (PM) (See A32)
- **A31.5.** Required training, including Type I training, must be completed or scheduled for completion to support the dedicated OT&E plan and schedule. (PM) (See A26)

#### CONTRACTOR SUPPORT

- **A32.1.** All contractor assistance or services required to support dedicated OT&E must be identified in the OT&E test plan, TEMP, RFP, and SOW. (OTA)
  - A32.1.1. The potential for conflict of interest must be strictly avoided, mitigated, or neutralized before any "system contractor" is allowed to participate in the support of dedicated OT&E. (OTA)
- **A32.2.** OSD approval must be obtained for the following types of "system contractor" involvement in dedicated OT&E: (OTA)
  - A32.2.1. Contractor maintenance and support actions may be of the same type that will be performed as part of ICS or CLS after the system is deployed. (OTA)
  - A32.2.2. Contractor conduct and reporting of failure analyses to assist in isolating causes of test failures. (OTA)
  - A32.2.3. Contractor provision of system-unique test equipment, test beds, test facilities, instrumentation, data collection, and analysis. (OTA)
  - A32.2.4. Contractor logistics support and training (Type I) if such services have not yet been developed and are not available from Government sources. (OTA)
- **A32.3.** "System contractor" report generation procedures must be established for depot-level repair and maintenance actions. (PM) (See A20, A14)
- **A32.4.** Support contractor services must be established for any required data collection, reduction, and analysis capabilities needed in dedicated OT&E that are not performed by the Government. (OTA) (See A11, A12, A23, A29)

Primary References:

Title 10 §2399

AFI 25-201

## **TECHNICAL DATA**

- **A33.1.** Operator and maintainer technical data (i.e., TOs, engineering drawings, specifications, standards, process and user manuals, technical reports, catalog items) are available to support the OT&E plan and schedule. (PM)
  - A33.1.1. Technical data from other interoperable systems must be available to support the OT&E plan. (PM) (See A12)
  - A33.1.2. Technical data required to evaluate system suitability and software supportability must be available. (PM)
  - A33.1.3. Sufficient information is provided for successfully operating and maintaining the system. (PM)
- **A33.2.** Formal or verified preliminary TOs and technical data must be available for use in dedicated OT&E. (PM)
- **A33.3.** A Technical Order Management Agency must be in place to manage TO deliveries, changes, and other TO requirements. (PM)
  - A33.3.1. Procedures must be established to process changes to technical data and TOs. (PM)

Primary References:

AFI 21-303

TO 00-5-1

TO 00-5-3